

AGENDA
City of Los Angeles
EMERGENCY OPERATIONS BOARD

REGULAR MEETING

Thursday, March 18, 2021
2:00 P.M.

In accordance with the Governor's Executive Order N-29-20 (March 17, 2020) and due to ongoing and escalating concerns relative to the Coronavirus pandemic, the Emergency Operations Board (EOB) meeting will be conducted entirely telephonically. EOB members and staff will also have access to video teleconferencing capabilities. Such meetings will not be conducted at the EOB Boardroom, 500 E. Temple Street, Los Angeles, CA 90012.

Members of the public can listen to the meeting via telephone and are invited to address the Emergency Operations Board on any item on the agenda prior to action by the Board on that specific item by calling **669 900-6833**. Public participants will be asked for a meeting ID, they should enter **81896732706** followed by the # (pound sign). Participants press # (pound sign) again to continue. Participants press *9 if they wish to comment and will be called on by the meeting moderator (EOB Executive Assistant).

Public comment will be limited to two (2) minutes per individual for each item addressed, unless there are more than ten (10) comment requests for each item, in which case the Board Chair may limit public comment to one (1) minute per individual. Time cannot be ceded to another speaker, and an individual may speak only once during any individual agenda item. Only those who are in the queue when the Board Chair begins public comment on a specific agenda item will be allowed to speak on that item.

(NOTE: Pursuant to Government Code Section 54954.3(b) the legislative body of a local agency may adopt reasonable regulations, including, but not limited to, regulations limiting the total amount of time allocated for public testimony on particular issues and for each individual speaker.)

It is requested that individuals who require the services of a translator contact the Executive Assistant to the Board at 213 484-4804 no later than the day preceding the meeting. Whenever possible, a translator will be provided.

Sign language interpreters, assistive listening devices, or other auxiliary aids and/or services may be provided upon request. To ensure availability, you are advised to make your request at least 72 hours prior to the meeting you wish to attend.

NOTE: The meeting is digitally recorded.

I. Declaration of Quorum; Instructions Regarding Virtual Meeting Format, Approval of January 21, 2021 Minutes.

II. Action Item

A. 2020-2022 City of Los Angeles Emergency Operations Plan Revisions – Crisanta Gonzalez

Recommendation

That the Emergency Operations Board, as recommended by the Emergency Management Committee at its February 3, 2021 meeting, approve and forward to the Mayor and the City Council as information items the following revised annexes:

- CBRN Annex
- CBRN Biological Appendix
- CBRN Chemical Appendix

III. Information Items

A. Vaccination Eligibility and Protocols for City Employees – Amanda Daflos, Mayor’s Office of Public Safety

B. LA City Workforce Return to Work Plan/Reconstitution Plan – Amanda Daflos, Mayor’s Office of Public Safety

C. COVID-19 EOC Activation Update – Aram Sahakian

IV. Public Comments

V. Presentations (as requested)

VI. Adjournment

CITY OF LOS ANGELES

INTER-DEPARTMENTAL CORRESPONDENCE



Date: March 8, 2021

To: Michel Moore, Chair
Emergency Operations Board
Emergency Operations Board Members

From: Carol Parks, Executive Assistant
Emergency Management Department

Subject: **2020-2022 CITY OF LOS ANGELES EMERGENCY OPERATIONS PLAN, CBRN ANNEX, CHEMICAL APPENDIX, BIOLOGICAL APPENDIX**

Recommendation

That the Emergency Operations Board, as recommended by the Emergency Management Committee at its meeting on February 3, 2021, approve and forward to the Mayor and the City Council as information items the following annex and appendices:

CBRN Annex
Chemical Appendix
Biological Appendix.

Summary

Federal guidelines require that the City of Los Angeles update its Emergency Operations Plan, Annexes, and Appendices every two years. The Emergency Management Department (EMD), identified as the lead City agency for emergency preparedness by the Administrative Code, oversees this process and has created a schedule to comply.

During the review and update process, pertinent departments were asked to update their sections of the plans. The Planning Subcommittee, represented by various City agencies, has also been given an opportunity to review and discuss these plans in an open forum. EMD requests that the EOB approve this plan and forward it to the Mayor and the Council.

EXECUTIVE SUMMARY

This Annex is developed in support of the City of Los Angeles Emergency Operations Plan (EOP) to facilitate response to chemical, biological, radiological and nuclear (CBRN) incidents.

The Annex has been developed to meet the following objectives:

- Provide a concept of operations and identify roles and responsibilities for each appropriate department within the City of Los Angeles.
- Define communication, coordination and evacuation procedures for rapid notification and response of City departments, stakeholders and the public in the event of a CBRN related emergency.
- Identify actions that can be accomplished within a few hours to a few days to mitigate any adverse CBRN impacts.
- To describe the roles and responsibilities related to CBRN-related issues between local, state and federal responding agencies and organizations.
- To detail the interoperations related to CBRN incidents between local, state and federal responding agencies and organizations.
- To provide a flexible, scalable approach.
- To Ensure consistency with the State of California, Los Angeles County Operational Area, and other local governments' emergency response plans and operations.
- To ensure COVID-19 safety procedures and protocols are implemented during a CBRN related emergency.

Initial Response

The Initial Response phase occurs when all City departments take initial safety precautions and begin life safety, evacuation, and rescue activities as well as other initial response operations. Departments will begin to implement their Department Emergency Plans and perform personnel accountability, including determining the release, recall or reassignment of personnel.

As soon as the EOC is activated for a CBRN incident, it will provide the coordination of resources to support the incident and the situational awareness for all supporting agencies. The EOC Director will be from the appropriate department with primary responsibilities related to the incident during that phase of the operation. The EOC may transfer command to different departments several times based on the phase of the incident.

Mutual aid is also an option if the City's resources are exhausted, overwhelmed or there is a need for specialized equipment or subject matter experts.

If federal resources are requested, or if the incident is catastrophic, the federal government can activate Emergency Support Functions (ESF) in support of the incident.

Primary response goals are to protect the health and safety of responders, victims, and the public from radiation exposure, provide medical treatment to injured individuals, contain the radiation source or perimeter, and protect property including critical infrastructure.

Decontamination of people and animals is an important consideration for any CBRN response. If feasible, this could include the testing of people for COVID-19.

Expanded Response

Expanded response is the phase of response that goes beyond the initial response activities. This includes such response efforts as activation of Continuity of Operations Plans, restoration of vital services, sheltering operations, critical debris removal and long-term sustained response operations.

Immediate Recovery

The key objectives of recovery are to restore homes, utilities, jobs, services and facilities quickly and efficiently. The first recovery actions are closely linked with emergency response processes. All actions described in the response phase as secondary emphasis are actually recovery efforts. These include restoration of vital services including water, electricity, natural gas, sewer services and communications.

Plan/Annex/Appendix	Page # & Action Taken/Comments
CBRN Annex	<ul style="list-style-type: none"> - Cover Page: Updated the document date - Page 3: Updated record of changes - Page 4: Added COVID-19 language - Page 6: Added COVID-19 language - Page 7: Updated the DAFN definition as recommended by DOD - Page 11: Added COVID-19 language (i.e., wearing of PPE) - Page 12: Added definition of COVID-19 - Page 14: Added COVID-19 language - Page 22: Added COVID-19 recommendation - Pages 31, 32, 33: Updated POLA sections

EXECUTIVE SUMMARY CHEMICAL APPENDIX

This Appendix is developed in support of the City of Los Angeles Emergency Operations Plan (EOP) to facilitate response to chemical incidents.

The Appendix has been developed to meet the following objectives:

- Provide a concept of operations and identify roles and responsibilities for each appropriate department within the City of Los Angeles.
- Define communication, coordination, and response procedures of City departments and stakeholders in the event of a chemical-related emergency.
- Identify actions that can be accomplished within a few hours to a few days to mitigate any adverse chemical impacts.
- Describe the roles and responsibilities related to chemical-related issues between local, state and federal responding agencies and organizations.
- Ensure that all safety protocols and procedures are being followed, especially if the emergency response occurs during a Pandemic (i.e. COVID-19) outbreak.
- Detail interagency coordination related to chemical incidents between local, state and federal responding agencies and organizations.
- Provide a flexible, scalable approach.
- Ensure consistency in local, state, and federal emergency response plans and operations.

Initial Size-Up

The Initial Size-Up Phase of response occurs when pre-identified stakeholder departments (public safety and critical infrastructure) take precautionary or immediate mitigation measures to ensure response capability. All significant releases or threatened releases of hazardous substances to the air, soil, water, and oil, require emergency notification by owners, operators, persons in charge, and employers to government agencies.

The following agencies are to be notified of any significant or threatened release of hazardous materials as necessary:

- Local emergency response agencies, LAFD and LAPD, are notified via 9-1-1.
- Owners, operators, persons in charge, and employers are required to notify regarding significant releases from facilities, vehicles, vessels, pipelines and railroads.
- Reporting agencies must also notify:
 - The Los Angeles County Fire Department's (LACoFD) Health Hazardous Materials Division.
 - The State of California Governor's Office of Emergency Services (Cal OES).
 - If appropriate, the California Highway Patrol (CHP) can be contacted for spills occurring on highways in the State of California.
 - The National Response Center.
 - The Los Angeles County Department of Public.
 - Cal OSHA.
 - The United States Coast.
 - Notify California Hazardous Material Incident Reporting System (CHMIRS).
 - The Los Angeles County Department of Public

Initial Response

Determining the type of chemical spill or release will prompt distinct and differing protective and tactical procedures from Hazardous Materials Units. All responding agencies will be required to wear personal protective equipment (PPE) in contamination zone areas.

LAFD will perform life-saving measures as necessary. In the event of a chemical explosion, fire abatement will occur before search and rescue operations begin. Such actions will be critical to life safety.

LAPD shall initiate population protection measures, establish perimeters, and provide security and traffic control.

Public safety departments will begin to prioritize calls for service, with life preservation/life safety, and then property conservation, as primary and secondary priorities. Other departments with vital services will also begin their response efforts to provide support for the operation.

Primary response goals are to protect the health and safety of responders, victims, and the public from chemical exposure; provide medical treatment to injured individuals; contain the source of the chemical release as well as the perimeter; and lastly, protect property and critical infrastructure. Decontamination of people and animals is an important consideration for any CBRN response.

If the City EOC is activated, it will provide resource coordination to support the incident and situational awareness for all supporting agencies.

Expanded Response

This includes response efforts such as activation of Department Emergency Plans and Department Continuity of Operations (COOP) Plans, restoration of vital services, implementation of sheltering operations, removal of debris and coordination of additional long-term sustained response operations.

Immediate Response

The key objectives of recovery are to restore services and facilities quickly and efficiently. The first recovery actions are closely linked with emergency response processes such as restoration of vital services including water, electricity, natural gas, sewer services, and communications.

Successful Citywide recovery is dependent on systematic planning for the restoration of services, housing and economic vitality. The City will assist in rebuilding safely and wisely, which will reduce future hazards and optimize community improvements.

Plan/Annex/Appendix	Page # & Action Taken/Comments
Chemical Appendix	<ul style="list-style-type: none"> - Cover Page: Updated the document date - Page 3: Updated Record of changes - Page 4: Added COVID-19 language - Page 6: Added COVID-19 language - Page 7: Updated Pandemic specific language as recommended by DOD - Page 9: Updated COVID-19 language - Page 23: Updated COVID-19 language - Page 26: Updated COVID-19 language as recommended by GSD - Pages 31, 32, 33: updated POLA information. - Various pages: typographical errors, formatting consistency, grammatical errors, and awkward phrasing

EXECUTIVE SUMMARY BIOLOGICAL APPENDIX

This Appendix is developed in support of the City of Los Angeles Emergency Operations Plan (EOP) to facilitate response to biological incidents.

The Appendix has been developed to meet the following objectives:

- Provide a concept of operations and identify roles and responsibilities for each appropriate department within the City of Los Angeles.
- Define communication, coordination, and response procedures of City departments and stakeholders in the event of a biological-related emergency.
- Identify actions that can be accomplished within a few hours to a few days to mitigate any adverse biological impacts.
- Describe the roles and responsibilities related to biological-related issues between local, state and federal responding agencies and organizations.
- Detail interagency coordination related to biological incidents between local, state and federal responding agencies and organizations.
- Ensure safety protocols and procedures for COVID-19 during the emergency or disaster response are followed.
- Provide a flexible, scalable approach.
- Ensure consistency in local, state, and federal responding agencies and organizations emergency response plans and operations.

Initial Size-Up

The Initial Size-Up Phase of response occurs when pre-identified stakeholder departments (public safety and critical infrastructure) take precautionary or immediate mitigation measures to ensure response capability. These pre-identified departments will also provide the initial elements of the City's situational awareness by providing initial field observations or critical infrastructure assessment.

Immediately following a biological incident, City departments will perform certain pre-planned functions as outlined in this document. In addition, all City Departments will follow the policies and procedures as outlined in their individual Department's Emergency Plan regarding the release, recall, or assignment of personnel in an emergency situation.

Initial Response

Departments will begin to implement their Department Emergency Plans and perform personnel accountability, including determining the release, recall or reassignment of personnel. Departments will continue to take mitigation measures. Public safety departments will prioritize calls for service with life preservation/life safety as the primary concern and property conservation as a secondary concern. Other departments with vital services will also begin their response efforts.

First responders are primarily concerned with protecting the health and safety of victims, responders, and the public from exposure; providing medical treatment to injured individuals; detecting and identifying the agent; determining the scope of the incident; and protecting property including critical infrastructure.

During a biological incident, the actual infected casualties and psychosomatic victims, or “worried well,” will likely overwhelm the emergency medical system and hospitals.

As soon as the City EOC is activated for a biological incident, it will provide the coordination of resources to support the incident and the situational awareness for all supporting agencies. The EOC Director will be from the appropriate department with primary responsibilities related to the incident during that phase of the operation. The EOC may transfer command to different departments several times based on the phase of the incident.

Expanded Response

The Expanded Response phase goes beyond the initial response activities. Should the scope of the biological incident expand beyond initial estimates, an expanded response by City departments will be necessary. Additionally, the expanded response phase includes response efforts such as activation of Continuity of Operations (COOP) Plans, restoration of vital services, sheltering operations, critical debris removal, and long-term sustained response operations.

Immediate Recovery

During a biological incident, recovery efforts begin almost immediately; however, they are secondary to the initial life preservation and life safety response. The first recovery actions are closely linked with emergency response processes.

Two key components of immediate recovery are assessing decontamination/environmental remediation and evaluating the health effects of the biological release.

Additional recovery efforts include extended sheltering operations for displaced residents including transition and relocation into long term temporary housing. Successful Citywide recovery is dependent on systematic planning for the restoration of services, housing, and economic vitality. The City will assist in rebuilding safely and wisely, which will reduce future hazards and optimize community improvements.

Plan/Annex/Appendix	Page # & Action Taken/Comments
Biological Appendix	<ul style="list-style-type: none"> - Cover Page: Updated the document date - Page 3: Updated Record of changes - Page 4: Updated COVID-19 language - Page 8: Updated COVID-19 language - Pages 9 & 10: Updated DOD language - Page 11: Updated COVID-19 language - Page 13: Updated COVID-19 language - Page 14, 15, 21, 31, 32, 34, 35, & 49: general revisions as recommended by RAP - Pages 18, 19, 20, 21: Updated LAWA information - Page 37: Updated DWP information - Various pages: typographical errors, formatting consistency, grammatical errors, and awkward phrasing