

AGENDA
City of Los Angeles
EMERGENCY OPERATIONS BOARD

REGULAR MEETING

Tuesday, January 15, 2019
3:00 P.M.
Media Center Conference Room
Emergency Operations Center
500 E. Temple Street, Los Angeles, CA 90012

Members of the public are invited to address the Emergency Operations Board on any item on the agenda prior to action by the Board on that specific item. Members of the public may also address the Board on any matter within the subject matter jurisdiction of the Board. The Board will entertain such comments during the Public Comment Period. Public comment will be limited to two (2) minutes per individual for each item addressed, unless there are more than ten (10) comment cards for each item, in which case the public comment will be limited to one (1) minute per individual. The aforementioned limitation may be waived by the Chair of the Board.

(NOTE: Pursuant to Government Code Section 54954.3(b) the legislative body of a local agency may adopt reasonable regulations, including, but not limited to, regulations limiting the total amount of time allocated for public testimony on particular issues and for each individual speaker.)

Members of the public who wish to address the Board are urged to complete a Speaker Card and submit it to the Executive Assistant prior to commencement of the public meeting. The cards are available at the sign in table at the meeting or the Emergency Management Department public counter, Room 1533, City Hall. However, should a member of the public feel the need to address a matter while the meeting is in progress, a card may be obtained from the Executive Assistant to the Board, who will submit the completed card to the Chair of the Board prior to final consideration of the matter.

It is requested that individuals who require the services of a translator contact the Board Secretary no later than the day preceding the meeting. Whenever possible, a translator will be provided.

Sign language interpreters, assistive listening devices, or other auxiliary aids and/or services may be provided upon request. To ensure availability, you are advised to make your request at least 72 hours prior to the meeting you wish to attend.

NOTE: The meeting is tape-recorded and the tape is kept for 30 days.

- I. Declaration of Quorum; Introductions; Approval of November 20, 2018 Minutes
- II. Action Item
 - A. 2018 City of Los Angeles Emergency Operations Plan, Annexes and Appendices Revision – Larry Meyerhofer**
Recommendation
That the Emergency Operations Board, as recommended by the Emergency Management Committee at its January 2, 2019 meeting, approve and forward to the Mayor and the Council as information items the following revised annexes and appendices:
 - CBRN Nuclear Appendix
 - Resettlement Processing Center Annex
 - Off Airport Major Aircraft Response Annex
- III. Information Items
 - A. Northridge Residential Damage, Then and Now – Chris Nance
 - B. 2019 Annual EOC Functional Exercise – Gary Singer
 - C. UTLA Strike – Aram Sahakian
 - D. Other Announcement – Board Members
- IV. Presentations (as requested)
- V. Public Comment Period
- VI. Adjournment

Upon request, sign language interpretation, real-time translation services, agenda materials in alternative formats, and other accommodations are available to the public for City-sponsored meetings and events. All requests for reasonable accommodations must be made at least three working days (72-hours) in advance of the scheduled meeting date. For additional information, contact the Emergency Management Department at (213) 485-2121.

CITY OF LOS ANGELES

INTER-DEPARTMENTAL CORRESPONDENCE



Date: January 8, 2019

To: Michel Moore, Chair
Emergency Operations Board
Emergency Operations Board Members

From: Rob Freeman, Executive Assistant
Emergency Management Department

Subject: **2018 CITY OF LOS ANGELES EMERGENCY OPERATIONS PLAN, ANNEXES AND APPENDICES REVISION**

Recommendation

That the Emergency Operations Board, as recommended by the Emergency Management Committee at its meeting January 2, 2019, approve and forward to the Mayor and the Council as information items the following revised annexes and appendices:

- Nuclear Appendix
- Resettlement Processing Center Annex
- Off Airport Major Aircraft Response Annex

Summary

Federal guidelines require that the City of Los Angeles update its Emergency Operations Plan, Annexes, and Appendices every two years. The Emergency Management Department (EMD), identified as the lead City agency for emergency preparedness by the Administrative Code, oversees this process and has created a schedule to comply.

During the review and update process, pertinent departments were asked to update their sections of the plans. The Planning Subcommittee, represented by various City agencies, has also been given an opportunity to review and discuss these plans in an open forum. EMD requests that the EOB approve these plans and forward them to the Mayor and the Council.

Below you will find Executive Summaries for each Plan, Annex, and/or Appendix.

NUCLEAR APPENDIX EXECUTIVE SUMMARY

The Nuclear Appendix details roles and responsibilities for the managed response to a nuclear emergency and can be used in conjunction with other plans designed for the safety and protection of the population. Organizations, operational concepts, responsibilities, and procedures regarding nuclear capabilities are defined within this Appendix.

The Appendix has been developed to meet the following objectives:

- Provide a concept of operations and identify roles and responsibilities for each appropriate department within the City of Los Angeles;
- Define communication and coordination guidelines for rapid notification and response of City departments, stakeholders and the public in the event of a nuclear related emergency;
- Identify actions that can be accomplished within a few minutes to days to mitigate any adverse nuclear impacts;
- Describe roles and responsibilities related to nuclear issues between local, state and federal responding agencies and organizations;
- Detail the interagency coordination between local, state and federal responding agencies and organizations as related to nuclear incidents;
- Provide a flexible, scalable approach; and
- Ensure consistency in local, state, and federal responding agencies and organizations emergency response plans and operations.

Initial Size-up

The Initial Size-Up Phase of response occurs when pre-identified stakeholder departments (public safety and critical infrastructure) take precautionary measures to ensure response capability or take immediate mitigation measures.

The best initial action for the public immediately following a nuclear explosion is to take shelter in the nearest and most protective building or structure and listen for instructions from authorities. Structures offer varying levels of protection from gamma radiation.

Initial notification will occur by 9-1-1 calls for local public safety response due to a noticeable explosion or visual area disturbance. 9-1-1 notification will provide response by LAFD and LAPD who will respond with appropriate LAFD Hazardous Materials Units (HMU) and the LAPD HMUs. Victims of the immediate effects of a nuclear detonation are likely to suffer major burns from thermal injuries, physical trauma including lung and eardrum damage and eye injuries, in addition to radiation exposure.

Initial Response

Initial response actions will typically be provided from neighboring response units as local units may be unable to respond due to the catastrophic nature of the incident.

The Los Angeles County Multi-Agency Radiological Response Plan (MARRP) will be activated when a responding agency at the scene is overwhelmed and requests additional resources outside of its agency. The following agencies are authorized to activate (and deactivate) the MARRP:

- Incident Command/Unified Command (IC/UC)
- Los Angeles County Department of Public Health
- Los Angeles County Department of Public Health, Radiation Management
- Los Angeles County Fire Department Hazardous Materials Unit

Expanded Response

Decontamination efforts should be limited to those locations that are absolutely necessary to use or occupy to accomplish lifesaving activities, including emergency infrastructure (e.g., emergency gas line shutdown).

The Department of Energy (DOE) National Atmospheric Release Advisory Center serves as the operations hub for the Interagency Modeling Atmospheric Assessment Center (IMAAC). IMAAC fallout maps provide guidance on potentially contaminated areas and impacted populations and are useful for planning radiation monitoring. As the response continues, IMAAC uses field data to refine model predictions, reducing the degree of uncertainty in the estimated impacts. Other DOE assets will begin arriving in 24 – 72 hours, including Radiological Assistance Program (RAP) teams and Federal Radiological Monitoring and Assessment Center (FRMAC) resources that can aid with actual measurements of radiation. IMAAC cooperates closely with the FRMAC to provide updated maps of estimated dose and dose rates.

Immediate Recovery

During a nuclear event, recovery efforts are secondary and transparent to the initial life preservation and life safety response. The key objectives of recovery are to restore homes, jobs, services and facilities quickly and efficiently. All actions described in the response phase as secondary emphasis are actually recovery efforts. These include restoration of vital services including water, electricity, natural gas, sewer services and communications. There will be a variety of injury types and severity, including those from blast, radiation, and heat (or fire). These may occur alone or in combinations and will overwhelm the normal medical health system.

Summary

The social, psychological, and behavioral impacts of a nuclear detonation will be widespread and profound, depending on how the incident unfolds and the severity of its consequences. Psychiatric disorders associated with terrorist attacks can be expected to develop over time. Key issues include the mental health impacts on the general public, potential effects on emergency responders and other caregivers, and broader impacts on communities and society.

RESETTLEMENT PROCESSING CENTER ANNEX EXECUTIVE SUMMARY

The Resettlement Processing Center (RPC) Annex is part of an overall emergency response continuum for a catastrophic incident or disaster. RPCs are activated on an extremely limited basis, as they are tailored to a very specific set of circumstances occurring outside the City. Requests for assistance from other jurisdictions for coordinated response support may be made when a jurisdiction's response requirements exceed its capabilities. Requests will be initiated through the Federal Emergency Management Agency (FEMA), to the California Governor's Office of Emergency Services (Cal OES), to the County of Los Angeles Office of Emergency Management (OEM), and then to the City of Los Angeles Emergency Management Department (EMD).

The activities described in this Annex are designed to be scalable. They can be used for incidents requiring resettlement processing for a limited number of evacuees and can also be used in the case of a catastrophic event requiring support for the establishment of multiple RPCs. The RPC Annex has been developed to meet the following objectives:

- Provide a concept of operations and identify roles and responsibilities for each appropriate department within the City of Los Angeles.
- Define methodologies and procedures necessary for the rapid notification of City departments and the public in an event that requires RPC setup. Identify actions that can realistically be accomplished within a few hours to a few days to mitigate any adverse impact.
- Ensure consistency with Federal, State, Los Angeles County Operational Area (OA), and other local governments' emergency response plans and operations.
- Define the functional support activities that the City will provide as a host city coordinator when receiving government-assisted evacuees from an impact area outside of its jurisdiction.
- Identify the planning and transportation resources needed for reception and processing of evacuees.
- Identify RPC services for processing evacuees before the sheltering transition phase.
- Identify the functional support City departments and appropriate non-City agencies that will provide assistance with RPC functions.

The RPC Annex also describes the specific services provided at an RPC. These include:

- **Evacuee Reception:** This site is located at the point of arrival of incoming evacuees, regardless of mode of transportation. Assigned City staff working at the Evacuee Reception Site will greet incoming evacuees, complete a sign-in roster of all evacuees upon entry, and provide information on what to expect at the RPC/Shelter. Incoming

evacuees will be directed to a waiting area or to a mode of transportation to take them to the Processing Center and shelter. The greeter(s) will remain with the group at the Evacuee Reception Site to ensure evacuees are transported to the RPC/Shelter.

- **Resettlement Processing:** Upon arrival at the RPC/Shelter, incoming evacuees will complete the evacuee registration and processing and referred to the shelter for respite, assessment and referral services.
- **Sheltering:** To respect the mental and physical strain of evacuation, evacuees are given access to an emergency shelter for respite while waiting for processing and/or determining personal transportation and/or temporary or long-term housing arrangements.

This Annex is based on a number of assumptions related to an incident requiring resettlement. To view the complete list of assumptions, please review Annex.

1. Operational

- Depending upon the size and scope of the incident, the EOC, along with the County of Los Angeles Emergency Operations Center, may be activated to support the functions of the RPC.
- The duration and scope of local, State and Federal involvement is scalable to the severity of the situation and the assistance required by the affected population.
- Once incoming evacuees complete the evacuee reception and resettlement processing phases, they will transition to the sheltering phase, which will follow the policies and procedures outlined in the Traditional Sheltering Appendix to the Mass Care and Sheltering Annex.

2. Staffing

- RPC staffing will consist of City employees and employees from non-City agencies. Volunteers will be used as needed from the American Red Cross, Mayor's Crisis Response Team (CRT) and/or Los Angeles Fire Department Community Emergency Response Teams (CERT).
- Spontaneous volunteers and unsolicited donations will be handled in accordance with the guidelines provided in the Donations and Volunteer Management Appendix to the Logistics Annex.

3. Public Messaging

- In accordance with guidelines provided in the Emergency Public Information (EPI) Annex, pre-event public education will be used to manage expectations, create realistic goals, and build awareness of response efforts, inclusive of people with disabilities and others with access and functional needs.
- The EPI Annex was developed to provide guidance and structure during an incident that requires emergency public information. The EPI Annex is developed to describe overall citywide response functions and capabilities. It sets forth procedures and outlines the means, organizations, and processes by which the City of Los Angeles will provide factual, accurate, and timely information to its employees, the public, the media, and

State and Federal officials. Communications utilizing electronic and information technology will be compliant with Rehabilitation Act Section 508 to ensure effective communication, which may include other reasonable accommodation or programmatic support.

4. Evacuee Populations

- Evacuees may seek services and assistance provided at sheltering locations operated by the host city. People with disabilities and others with access and functional needs will be provided equal access to all services and assistance. These needs are addressed in the Traditional Sheltering Appendix to the Mass Care and Sheltering Annex. Information for accommodation for people with disabilities and others with access and functional needs can also be found in the RPC SOP.
- Families may become separated and will need to be reunified. Special considerations will be given to unaccompanied minors and dependent adults. Their needs are addressed in the Traditional Sheltering Annex to the Mass Care and Sheltering Annex.
- Incoming evacuees in need of immediate medical care upon arrival will receive on demand medical service via 9-1-1.
- Service animals and Emotional Support animals will remain with their owners. Provisions for incoming evacuees with household pets will be made by utilizing the guidelines described in the Small Animal Support Appendix to the Mass Care and Sheltering Annex.

Summary

This Annex is part of an overall emergency response continuum for a catastrophic incident or disaster. RPCs are activated on an extremely limited basis, but require careful planning and coordination among various local, State, and Federal partners. The information contained within this Annex provides instruction and guidelines on RPC(s) operations, objectives, and services.

OFF AIRPORT MAJOR AIRCRAFT RESPONSE ANNEX EXECUTIVE SUMMARY

A major aircraft incident occurring off-airport in any jurisdiction could cause a great many casualties, extensive property damage, fires, and other serious consequences. These incidents could be worsened by fuel or other toxic chemical spillage, which would require a hazardous material response. The purpose of this Annex is to provide direction and guidance to the City in responding to significant incidents involving an off-airport major aircraft response that exceeds the capability to be managed at the field level. The Annex has been developed to meet the following objectives:

- Provide a concept of operations and identify roles and responsibilities for each appropriate department within the City of Los Angeles.
- Define procedures necessary for the rapid notification of City departments and the public in the event of an off-airport emergency. Identify actions that can realistically be accomplished within a few hours to a few days to mitigate any adverse impact.
- Ensure consistency with Federal, State of California, the Los Angeles County Operational Area, and other local governments' emergency response plans and operations.

Additionally, this Annex includes planning for potential components of an off-airport major aircraft response, including:

- **Hazardous Materials Response**
An off-airport major aircraft response will include the possibility of highly flammable toxic jet fuel in the streets and/or inside structures. Toxic gases/products may permeate the surrounding area. LAFD will lead response involving hazardous materials. Officers from Hazardous Materials Task Forces shall be designated as Hazardous Materials Group Supervisors and will apprise incident commanders of the need for additional resources from the Los Angeles OA or the region, if necessary.
- **Search and Rescue**
In the event of off-airport incident involving a major aircraft, search and rescue operations will be critical to the preservation of life. LAFD will be the lead agency in search and rescue operations with numerous other departments and agencies playing supporting roles.
- **Mass Casualty Operations**
As the lead agency, LAFD will assess the extent of need for emergency medical services (EMS). LAFD will consider the availability of rescue ambulances, treatment facilities, and activation of the Medical Alert Center (MAC). LAFD Rescues make contact via cell phone or through the Base Station with the MAC. LAFD will also assign one or more of its EMS personnel to the MAC to liaison.
- **Mass Fatality Operations**
LAFD will notify the LAPD and the Los Angeles County Department of the Coroner of fatalities. Working with those entities, LAFD may assist in establishment of a

temporary morgue if necessary and as time and resources permit. It is the duty of the Department of Coroner to determine the circumstances, manner and cause of all violent, sudden, or unusual deaths. The Los Angeles County Department of Coroner is the lead agency on fatality management during a disaster.

- **Evacuation, Security, and Perimeter Control**

Following a significant off-airport incident, the safety and security of the people aboard the aircraft and on the ground will be paramount. Under the direction of the LAFD, LAPD will assure the safety and security of the public by establishing perimeters, providing security, and evacuating areas as needed. LAFD will determine whether evacuation of the immediate area is necessary. Additionally, the area must be preserved for National Transportation Safety Board (NTSB) and criminal investigations. LAPD will supply law enforcement officers to secure the perimeter. The perimeter shall be maintained until the area is released from investigation, deemed safe, and able to be repopulated.

- **Traffic Safety**

The immediate area surrounding an off-airport incident involving a major aircraft is extremely dangerous. The Los Angeles Department of Transportation (LADOT) will manage traffic and alternate travel routes around the incident area and/or perimeter.

- **Airport Operations Liaison**

In the event of an off-airport aircraft incident, LAWA will activate its Department Operations Center (DOC) to address the family assistance support needs related to the passengers on board and to facilitate coordination between the affected airline, LAWA Airport Operations, LAX Airport Police, the National Safety Transportation Board (NTSB), and other agencies involved in the response and recovery efforts.

- **NTSB and/or Criminal Investigation**

LAFD, with the assistance of LAPD, will make every effort to preserve the scene of the incident for future investigation by NTSB and any other responsible federal agency. This will include attempts to preserve original locations of fatalities and partial human remains in addition to maintenance of the general environment, where preservation of life and property will allow. The LAWA Liaison may advise on specific procedures.

Summary

This Off-Airport Major Aircraft Response Annex may be activated when the Mayor proclaims a local emergency, or if there is an automatic activation. An automatic activation follows a major air disaster incident that occurs within the City and requires an immediate response. Disasters requiring automatic activation are those events that pose an immediate threat to public safety.