

# **SPECIAL MEETING**

## **AGENDA EMERGENCY OPERATIONS BOARD Monday, April 15, 2002, 1:00 p.m. EOB Room, P4 Level, City Hall East**

### **I. Declaration of Quorum; Introductions**

### **II. Action Item**

#### **A. Homeland Security Needs Assessment - Bob Canfield**

##### Recommendation

That the Emergency Operations Board approve and forward to the Mayor for transmittal to the City Council, the Homeland Security Needs Assessment Report developed by the Emergency Preparedness Department.

### **III. Public Comment Period**

Members of the public may also address the Board on any matter which is within the subject matter jurisdiction of the Board.

### **IV. Adjourn**

EOB MEETING INFORMATION IS AVAILABLE ON THE EMERGENCY PREPAREDNESS DEPARTMENT WEBSITE. Go to <http://www.lacity.org/epd/epdEOB1.htm>.

If you would like to be added to the EOB email distribution list, please send an email to [claw@mailbox.lacity.org](mailto:claw@mailbox.lacity.org). If you do not have an email address and would like to be added to the fax distribution list, please call Cecilia Law at (213) 978-0542.

**CITY OF LOS ANGELES**  
INTER-DEPARTMENTAL CORRESPONDENCE

Date: April 8, 2002

CF No. 02-0283

To: Bernard C. Parks, Chair  
Emergency Operations Board

Emergency Operations Board Members

From: Bob Canfield, Executive Assistant  
Emergency Operations Board

Subject: **HOMELAND SECURITY NEEDS ASSESSMENT**

Recommendation

That the Emergency Operations Board approve and forward to the Mayor for transmittal to the City Council, the Homeland Security Needs Assessment Report developed by the Emergency Preparedness Department.

Executive Summary

On February 20, 2002, the City Council adopted a motion directing the Emergency Preparedness Department (EPD), with the assistance of the Chief Legislative Analyst (CLA) and the Fire and Police Departments, to develop a plan for securing grant funding and other assistance from governmental and private sources to address the City's preparedness needs. EPD, joined by the Police, Fire, General Services, Transportation, and Public Works Departments, the Office of the Chief Legislative Analyst, and the Mayor's Office of Criminal Justice Planning, formed an ad hoc grants task force and held a series of meetings to develop a plan to facilitate the City's ability to receive future security-related grant funds. While there is much anticipation about the possibility of such grant funds becoming available, it should be noted that, to date, none of the proposed programs have received final approval.

The task force:

- completed a reassessment of City security-related needs, identifying more than 160 separate departmental projects, totaling more than \$133 million;
- completed an examination of each departmental project to determine how it will address potential City vulnerabilities;
- organized each project by potential grant category, as identified by FEMA; and,
- assigned each department project to one of five security-related priorities.

The task force believes that its work will provide the City a comprehensive Homeland Security Needs Assessment, and, if the attached report and recommendations are approved by the Mayor and City Council, provide a foundation from which the City can quickly and effectively apply for future grant requests.

Supporting Document

Homeland Security Needs Assessment Report, Emergency Preparedness Department, dated April 8, 2002.

Attachment

**CITY OF LOS ANGELES**  
INTER-DEPARTMENTAL CORRESPONDENCE

Date: April 8, 2002

CF No. 02-0283

To: Bernard C. Parks, Chair  
Emergency Operations Board

Emergency Operations Board Members

From: Ellis M. Stanley, Sr., General Manager  
Emergency Preparedness Department

Subject: **HOMELAND SECURITY NEEDS ASSESSMENT**

Summary

On February 20, 2002, the City Council adopted a motion directing the Emergency Preparedness Department (EPD), with the assistance of the Chief Legislative Analyst and the Fire and Police Departments, to develop a plan for securing grant funding and other assistance from governmental and private sources to address the City's preparedness needs. EPD, joined by the Police, Fire, General Services, Transportation, and Public Works Departments, the Office of the Chief Legislative Analyst, and the Mayor's Office of Criminal Justice Planning, formed an ad hoc grants task force and held a series of meetings to develop a plan to facilitate the City's ability to receive future security-related grant funds. While there is much anticipation about the possibility of such grant funds becoming available, it should be noted that, to date, none of the proposed programs have received final approval.

The task force believes that its work will provide the City a comprehensive Homeland Security Needs Assessment, and, if approved, provide a foundation from which future grant requests can be quickly and effectively developed. The task force:

- completed a reassessment of City security-related needs, identifying more than 160 separate departmental projects, totaling more than \$133 million;
- completed an examination of each departmental project to determine how it will address potential City vulnerabilities;
- organized each project by potential grant category, as identified by FEMA; and,
- assigned each department project to one of five security-related priorities.

Attachment One provides a brief summary of the City's priorities and how the more than 160 projects fit within each priority. Attachment Two provides a more detailed summary of the projects, in the order represented on Attachment One.

**Reassessment of City Security-Related Needs**

The reassessment of City security-related needs included a thorough review of previous preparedness recommendations developed by the City Council's Threat Preparedness Task Force (TPTF, CF: 01-1966), and the City Administrative Officer (CAO, November 30, 2001). Departments previously submitting preparedness/security-related needs to the TPTF and CAO, but unable to actively participate in this task force, were directly contacted

to ensure that previously submitted information was still relevant. For projects to qualify for consideration as part of future grant requests, they will have to be specific and focused, with concise justification that differentiates their Homeland Security need from the department's ongoing mission.

### Addressing City Vulnerabilities

The task force examined each project to determine how it would address the City's potential vulnerabilities. Specific threats to City security are difficult to identify. However, infrastructure and issues critical to the City's ability to maintain public safety and deliver services have been identified as areas of vulnerability.

- Water Supply Systems
- Electrical Power Systems
- Gas and Oil Transportation, Storage and Delivery
- Information and Communications
- Government Services
- Transportation
- Emergency Services
- Banking and Finances
- Symbolic Events and/or Locations

The above critical infrastructures and/or vulnerabilities are explained in greater detail in Attachment Three.

### Organization by Grant Category

The projects have been organized in one of six categories, e.g., planning, equipment acquisition, training, exercises, technology and personnel. The first four categories have been identified by the Federal Emergency Management Agency (FEMA) as categories for potential grant funding. The task force identified the remaining two. Future grant funding will likely be categorized in this, or a similar manner.

### Security-Related Priorities

As noted above, each of the projects has been assigned to one of the following five City priorities. These priorities were first recommended by the TPTF in November 2001 and are explained in greater detail in Attachment One.

1. Protect first responders from unplanned, unexpected emergency threats.
2. Protect critical facilities and personnel resources, the damage or loss of which pose an immediate threat to public health and safety.
3. Effective intelligence gathering and analysis, and the ability to rapidly respond to and dispose of known or suspected threat situations.
4. Continuity of government and/or the Citywide delivery of essential government services.
5. Delivery of all government services.

Approval of this report and its recommendations will provide a basis from which the City can quickly respond to future opportunities to apply for grant funding to support critical security-related needs. Questions regarding this report should be directed to Bob Canfield, Assistant General Manager, EPD, 213-978-0590, or Anna Day Burton, Administrative Services Officer, EPD, 213-978-0528.

### Recommendations

1. That the Emergency Operations Board approve and forward to the Mayor for transmittal to the City Council, the Homeland Security Needs Assessment Report developed by the Emergency Preparedness Department.
2. That the Mayor approve and transmit the Homeland Security Needs Assessment Report to the City Council.
3. That the City Council, with the approval of the Mayor, direct:
  - a. the Emergency Preparedness Department, with assistance from the Mayor's Office of Criminal Justice Planning, Chief Legislative Analyst, and Police and Fire Departments, to monitor the availability of security-related grant funding or other governmental and/or private funding sources; and
  - b. the Emergency Preparedness Department, as potential sources of funding are identified, coordinate with the Mayor's Office of Criminal Justice Planning, the Chief Legislative Analyst, and applicable City departments, to ensure the immediate development and submission of appropriate grant applications, with reports back to the Mayor and City Council following the submission of each grant application.
4. That the City Council receive and file the Homeland Security Needs Assessment Report.

### Fiscal Impact Statement

Adoption of this report's recommendations has no impact on the City's General Fund.

### Supporting Documents

Attachment One: City Priorities and Summary of Projects and Costs.

Attachment Two: Table of Department Projects, Sorted as Summarized on Attachment One.

Attachment Three: City Vulnerabilities, Critical Infrastructure and Issues.

Attachments

*City of Los Angeles*  
**Homeland Security Needs Assessment**

## **Attachment One - City Priorities**

Los Angeles has identified more than 160 security-related projects addressing the following City priorities.

### **1. Protect First Responders - \$11.3 million**

- Escape and High Efficiency Particulate Arresting (HEPA) Masks, and Personal Protective Equipment (PPE) (\$6.2 million)
- Weapons of Mass Destruction (WMD) Detection, Decontamination, and Disposal Equipment (\$3.0 million)
- Training and Exercises (\$2.1 million)

*Protect first responders from unplanned, unexpected emergency threats.*

First responders (e.g., police, fire, paramedic, public works, etc.) who unexpectedly find themselves in life threatening situations as the result of Weapons of Mass Destruction must have the necessary equipment to survive, and continue to serve.

### **2. Protect Critical Facilities - \$47.7 million**

- Security Personnel and Equipment (\$20.8 million)
- WMD/Urban Search & Rescue (US&R) Personnel and Equipment (\$2.7 million)
- Emergency Response Command and Control Planning, Personnel and Equipment (\$17.4 million)
- Training and Exercises (\$1.3 million)
- Mitigation and Emergency Back-up Power (\$5.5 million)

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*Protect critical facilities and personnel resources, the damage or loss of which poses an immediate threat to public health and safety.* The loss of Police and Fire 911 dispatch facilities, or other critical command and control facilities, and/or the personnel who operate these facilities, pose an immediate threat to public health and safety.

### **3. Intelligence Gathering/Rapid Response - \$53.4 million**

- Intelligence Gathering Personnel and Equipment (\$9.4 million)
- Security Personnel and Equipment (\$1.8 million)
- WMD/US&R Personnel and Equipment (\$0.4 million)
- Emergency Response Command and Control Planning, Personnel and Equipment (\$39.9 million)
- Training and Exercises (\$1.8 million)
- Mitigation and Emergency Back-up Power (\$0.05 million)

*Effective intelligence gathering and analysis, and the ability to rapidly respond to and dispose of known or suspected threat situations.* The only way to prevent terrorist acts is to effectively gather and analyze intelligence, and have the ability to decisively act on threat situations (e.g., bomb threats, hazardous materials incidents, etc.).

*City of Los Angeles*  
**Homeland Security Needs Assessment**

## **Attachment One - City Priorities - Continued**

### **4. Continuity of Government/Essential Government Services - \$3.5 million**

- Security Personnel and Equipment (\$0.22 million)
- Emergency Response Command and Control Planning, Personnel and Equipment (\$0.1 million)
- Training and Exercises (\$3.14 million)
- Mitigation and Emergency Back-up Power (\$0.02 million)

*Continuity of government and/or the Citywide delivery of essential government services.* Protection of essential facilities and personnel resources, the damage or loss of which would result in a serious interruption to the continuity of government and/or the delivery of services by several departments and/or across widespread areas of the City. Public perception of local government's ability to provide essential services, maintain critical infrastructures and enforce laws in the wake of a major emergency is vital to maintaining civil order, public health and safety.

### **5. All Government Services - \$17.6 million**

- Intelligence Gathering Personnel and Equipment (\$0.4 million)
- Security Personnel and Equipment (\$6.2 million)
- Emergency Response Command and Control Planning, Personnel and Equipment (\$5.1 million)
- Training and Exercises (\$3.8 million)
- Mitigation and Emergency Back-up Power (\$2.1 million)

*Delivery of all government services.* Protection of facilities and personnel resources, the damage or loss of which would result in the interruption of operations or delivery of services by one or more departments and/or affect localized areas of the City. The City's long-term security is contingent on its economic vitality and its ability to deliver a wide range of services impacting many measurements of the community's overall quality-of-life.

*City of Los Angeles*  
**Homeland Security Needs Assessment**

## **Attachment Three - City Vulnerabilities**

Infrastructure and issues critical to the City's ability to maintain public safety and deliver services, areas of potential City vulnerability.

- Water Supply Systems
- Electrical Power Systems
- Gas and Oil Transportation, Storage and Delivery
- Information and Communications
  - Television
  - Radio
  - Government Emergency Services
  - Internet
  - Private Sector Telecommunications (cellular, paging, etc.)
- Government Services
  - Sanitation
  - Street Services
  - Engineering
  - Building and Safety
  - Housing
  - US Mail Delivery
- Transportation
  - Roads
  - Package Freight Delivery (Air/Ground)
  - Mass Transit
  - Railroads
  - Airports
  - Harbor
- Emergency Services
  - Fire
  - Paramedic
  - Police
  - Health Services/Hospitals
- Banking and Finances
- Symbolic Events and/or Locations