February 3, 2017

The Board of Water & Power Commissioners
The Honorable Mayor Eric Garcetti
The Honorable Members of the City Council
The Honorable City Attorney Michael Feuer
The Honorable Controller Ron Galperin
Sharon M. Tso, Chief Legislative Analyst
Richard Llewellyn, Interim City Administrative Officer
David Wright, General Manager, Department of Water and Power*
Wendy Macy, General Manager, Personnel Department

Subject: Joint Study of LADWP Total Compensation

As a part of the power and water rate reviews completed at this time last year, as a follow-on effort, DWP and OPA planned to do two joint, in-depth analyses of DWP costs.

- First, we planned to extend the OPA’s 2015 preliminary salary and benefits analysis to included matching of DWP positions with industry standard surveys in a comprehensive “Joint Study of LADWP Total Compensation.” A Total Compensation Study typically looks at wages, incentive pay, and benefits for common components across the industry. This study involved the detailed cooperation of every DWP division.

- The next step will review the cost structure of DWP’s business functions. This will analyze and compare costs of each business function and sub-function, and include comprehensive staffing, overtime, and contracting considerations not included in the prior benchmarking studies. We expect to initiate this in 2017, and it will build on the 2015 and 2016 work.
The bound book attached includes:

1. the Summary of the Joint Study of LADWP Total Compensation by Oliver Wyman,
2. OPA’s Supplementary Information, and

If you have any questions, please call or email me. My email is fred.pickel@LAcity.org and my phone number is 213-978-0220. The report is also available on the OPA web site at http://opa.lacity.org.

Regards,

[Signature]

Executive Director / Ratepayer Advocate
Office of Public Accountability

Attachments:
Summary of the DWP-OPA Joint Total Compensation Study by Oliver Wyman,
OPA’s Supplementary Information: Joint Compensation Study, and
DWP Board presentation of January 3, 2017

cc: Barbara Moschos, Secretary, Board of Water and Power Commissioners
Marty Adams, CAO DWP *
Jeff Peltola, CFO DWP*
Louis Ting, DWP
Andy Kendall, DWP
Richard Harasick, DWP
Shannon Pascual, DWP*
Neil Guglielmo, Acting CFO DWP*
IBEW 18
DWP Management Employees Association
Neighborhood Council DWP Oversight Committee
Neighborhood Council DWP MOU Committee

* Copy provided under separate cover
OLIVER WYMAN

JOINT STUDY OF LADWP TOTAL COMPENSATION

JANUARY 20, 2017
Contents

• LADWP Board Presentation
• Oliver Wyman Total Compensation Study Summary Report
• OPA Supplemental Information
1. LADWP Board Presentation
Joint Study of LADWP Total Compensation
LADWP Board Presentation

Oliver Wyman, OPA/RPA, and LADWP
January 3, 2017
Background: Total Compensation Study of LADWP

Oliver Wyman/Mercer used industry standard methodologies in evaluating key components of total compensation at LADWP.

- The Office of Public Accountability (OPA) contracted with Oliver Wyman/Mercer to conduct a Total Compensation Study of LADWP, as part of its role to provide independent analysis of LADWP actions as they relate to water and electricity rates and to continue benchmarking initiatives already underway at the organization.

- This labor benchmarking study represents a joint effort between OPA and LADWP with the analysis performed by Oliver Wyman/Mercer in cooperation with and based on data provided by LADWP staff.

- The Study focused on the analysis of three components of employee compensation using LADWP data:
  - Annualized salaries.
  - Retirement benefits.
  - Health and other benefits including medical, dental, life, long-term disability, and post-retirement medical.

- As with LADWP’s initial Phase I benchmarking study, this analysis evaluated LADWP’s total compensation cost relative to peer utilities nationwide ranking them from the 1st quartile being the “lowest” cost to the 4th quartile representing the “highest” cost.

- Based upon LADWP’s Phase I study, the 2nd and 3rd quartiles were identified as being the optimal operating range relative to peer Investor-Owned Utilities (IOUs) and Publicly-Owned Utilities (POUs).
Historical and forecast employee-related costs
Total LADWP employee costs for both power and water have trended upward reaching $1.85B in 2015.

Total employee-related costs
Power and Water

1. Excludes the cost of daily exempts.
2. CAGR = Compound Annual Growth Rate
Note: Years denote fiscal year end (e.g., 2009 ends June 2009)
Source: LADWP; Oliver Wyman analysis
Class codes for salary benchmarking
The Study used a comprehensive and highly collaborative process involving multiple staff from both LADWP and OPA to select job classes for benchmarking against the market.

Commentary
• 89 LADWP job classes were selected for benchmarking:
  – A sample of 71 common utility job classes was initially proposed by Oliver Wyman/Mercer.
  – LADWP added 28 additional job classes
  – 18 job classes were dropped where no reasonable match could be made.
  – 8 job additional job classes were added during the matching process.
• 3 months of meetings were held with subject matter experts from Water, Power, and Joint divisions to match benchmark job positions and ensure “apples-to-apples” comparison.
• Position matching was completed before salary benchmarking to ensure independent and unbiased results.

The 89 benchmarked classes cover 5,926 LADWP employees (representing 60% of all LADWP employees). Industry standards suggest a study covering between 40-50% of employees provides a very good overall representative sample for benchmarking purposes.
Job classes by quartile: LADWP versus market salary plus bonus/incentive pay

58 of LADWP’s 89 benchmarked job classes (roughly 65%) had compensation that fell in the 1st, 2nd, or 3rd quartiles.

Salary distribution for 89 benchmarked job classes
By quartile, LADWP relative to market salary plus bonus/incentive pay

<table>
<thead>
<tr>
<th>Quartile</th>
<th>% of LADWP Job Classes</th>
</tr>
</thead>
<tbody>
<tr>
<td>1st</td>
<td>22%</td>
</tr>
<tr>
<td>2nd</td>
<td>25%</td>
</tr>
<tr>
<td>3rd</td>
<td>18%</td>
</tr>
<tr>
<td>4th</td>
<td>35%</td>
</tr>
</tbody>
</table>

31 LADWP job classes fell in the 4th quartile
By % difference from 3rd quartile compensation levels

<table>
<thead>
<tr>
<th>% above 3rd quartile market compensation</th>
<th># of LADWP job classes</th>
</tr>
</thead>
<tbody>
<tr>
<td>&lt;10% above 3rd quartile</td>
<td>14</td>
</tr>
<tr>
<td>10-20% above 3rd quartile</td>
<td>10</td>
</tr>
<tr>
<td>&gt;20% above 3rd quartile</td>
<td>7</td>
</tr>
</tbody>
</table>

Source: LADWP; utility industry salary surveys from Mercer; Mercer analysis

Data shown by job classes/positions, not by numbers of employees. Job classes in the 1st quartile (green) reflect job classes that have the lowest cost relative to the same positions among peer utilities. Job classes in the 4th quartile (red) reflect job classes with the highest cost relative to the same position among peer utilities.
Base salaries: By salary band
LADWP’s salaries are relatively lower versus the market as pay increases. Pay is relatively higher at LADWP for lower compensated positions.

Base/annualized salaries by market salary band
Oct 2014-Sep 2015

LADWP = $87.3K
51 LADWP Class Codes
4,453 LADWP benchmarked employees
75% of benchmarked employees

LADWP = $129.8K
31 LADWP Class Codes
1,418 LADWP benchmarked employees
24% of benchmarked employees

LADWP = $220.8K
7 LADWP Class Codes
55 LADWP benchmarked employees
1% of benchmarked employees

Commentary

• For those job classes with market salaries less than $100,000, LADWP employees are positioned in the 4th quartile.

• LADWP employees are between the median and the 75th percentile for job classes with base market salaries between $100,000 and $175,000.

• For those job classes with market salaries greater than $175,000, LADWP is positioned below the market median.

Source: LADWP; utility industry salary surveys from Mercer; Mercer analysis
Base salaries plus bonus/incentive pay: By pay band
LADWP’s salaries rank even lower relative to peers when bonus/incentives are included in the market data.

Pay by market salary plus bonus/incentive pay band
Oct 2014-Sep 2015

<table>
<thead>
<tr>
<th>Pay Band</th>
<th>Lowest</th>
<th>Highest</th>
</tr>
</thead>
<tbody>
<tr>
<td>$62.1K</td>
<td>$84.6K</td>
<td>$136.4K</td>
</tr>
<tr>
<td>$73.5K</td>
<td>$94.0K</td>
<td>$146.8K</td>
</tr>
<tr>
<td>$111.3K</td>
<td>$122.7K</td>
<td>$136.4K</td>
</tr>
<tr>
<td>$181.7K</td>
<td>$201.6K</td>
<td>$291.0K</td>
</tr>
</tbody>
</table>

LADWP = $86.2K
45 LADWP Class Codes
3,929 LADWP benchmarked employees
67% of benchmarked employees

LADWP = $114.2K
28 LADWP Class Codes
1,794 LADWP benchmarked employees
30% of benchmarked employees

LADWP = $181.0K
16 LADWP Class Codes
203 LADWP benchmarked employees
3% of benchmarked employees

Source: LADWP, utility industry salary surveys from Mercer; Mercer analysis

Commentary
- For those market job classes with salary plus bonus/incentive pay less than $100,000, LADWP employees are just above the market 75th percentile.
- LADWP employees are positioned in the 2nd quartile for job classes with salaries between $100,000 and $175,000.
- For those job classes greater than $175,000, LADWP is positioned at the 25th percentile of the market (the lowest end of the market).
Base salaries plus bonus/incentive pay: Overall findings
After including bonus/incentive pay in the market data, LADWP has position-weighted compensation that falls in the 2nd quartile, just below median among utility peers.

Position-weighted median annual employee base salary plus bonus/incentive pay
Oct 2014-Sep 2015, LADWP vs peer organizations, IOU and POU

89 Matched Job Classes from IOU and POU Surveys

Lowest
$73.5K
Q1
$99.8K
Q2
$140.7K
Q3
Highest
Q4
LADWP = $99.5K

Commentary
• LADWP’s pay structure does not have a bonus/incentive component while many utilities offer such programs.
• Industry surveys suggest that roughly 60% of all utilities offer bonus/incentive programs.
• Overall, LADWP’s position-weighted median is essentially at the median of the utility peers.
• The median bonus/incentive paid by peers is about $5,800, which includes both job classes that both pay and do not pay bonuses/incentives.
• Based on industry standards, LADWP has reasonable relative cash compensation since it falls at the median.

Source: LADWP; Mercer analysis of compensation for matched job classes from IOU and POU salary surveys
Retirement benefits costs: Key findings
LADWP’s retirement benefits costs are in the 2nd quartile relative to IOU peers, and about median relative to POU peers.

Average retirement benefit cost per employee
LADWP vs peer organizations, IOU and POU

<table>
<thead>
<tr>
<th></th>
<th>IOU Panel</th>
<th>POU Panel</th>
</tr>
</thead>
<tbody>
<tr>
<td>Lowest</td>
<td>$14K</td>
<td>$13K</td>
</tr>
<tr>
<td>Tier 2</td>
<td></td>
<td></td>
</tr>
<tr>
<td>$16K</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Tier 1</td>
<td></td>
<td></td>
</tr>
<tr>
<td>$18K</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Highest</td>
<td>$18K</td>
<td>$18K</td>
</tr>
<tr>
<td>Q1</td>
<td>$14K</td>
<td>$14K</td>
</tr>
<tr>
<td>Q2</td>
<td>$13K</td>
<td>$13K</td>
</tr>
<tr>
<td>Q3</td>
<td>$14K</td>
<td>$14K</td>
</tr>
<tr>
<td>Q4</td>
<td>$18K</td>
<td>$18K</td>
</tr>
</tbody>
</table>

LADWP: $14.5K
(Tier 1: $15.9K, Tier 2: $86)

Commentary

- Overall, LADWP’s average retirement benefits cost is in the 2nd quartile relative to IOU peers, and about median relative to POU peers.
- Tier 2 costs are much lower relative to Tier 1 given Tier 2’s higher required employee contribution and lower benefit formula:
  - Over time, LADWP’s weighted average retirement cost will decrease as a greater portion of the workforce will be covered by the Tier 2 pension.
- Unlike many peers, LADWP does not offer an employer funded defined contribution plan.

Note: Comparisons were made against separate, agreed upon by stakeholders, panels of 20 investor-owned utilities (IOUs) and 11 publicly-owned utilities (POUs).
Source: LADWP, Mercer analysis.
Health and other benefits costs: Key findings
LADWP’s costs are in the 4th quartile compared to peers driven by higher active and retiree medical costs, reflecting its employee tier structure and less competition for health plans in Owens Valley.

Average health care and other benefit cost per employee
LADWP vs peer organization, IOU and POU

**Commentary**

- Costs reflect medical, dental, life insurance, long-term disability, and post employment medical programs.
- Medical costs represent 80% of total health and other benefit costs.
- Contributing factors to higher relative medical costs for LADWP are the tiered rate structure for LADWP’s plans and higher costs for staff assigned to Owens Valley, reflecting less competition from health care plan providers in that area.

Note: Comparisons were made against separate panels of 20 investor-owned utilities (IOUs) and 11 publicly-owned utilities (POUs) agreed to by LADWP and OPA. Source: LADWP, Mercer analysis.
Sum of compensation: IOU-related
Base salaries plus bonus/incentive pay, retirement benefits, and health & other benefits
Many organizations have embraced managing broadly across all forms of compensation. For illustration, LADWP falls around the median when all forms benchmarked for this project are considered together.

### Benchmarking results
LADWP vs peer organizations

<table>
<thead>
<tr>
<th>Base salary plus bonus/incentive pay</th>
<th>Retirement benefits</th>
<th>Health and other benefits</th>
<th>Total Compensation</th>
</tr>
</thead>
<tbody>
<tr>
<td>Lowest</td>
<td>Q1</td>
<td>Q1</td>
<td>Q1</td>
</tr>
<tr>
<td>$74K</td>
<td>$14K</td>
<td>$16K</td>
<td>$108K</td>
</tr>
<tr>
<td>$100K</td>
<td>$16K</td>
<td>$18K</td>
<td>$134K</td>
</tr>
<tr>
<td>$141K</td>
<td>$18K</td>
<td>$20</td>
<td>$175K</td>
</tr>
<tr>
<td>Highest</td>
<td>Q2</td>
<td>Q2</td>
<td>Q3</td>
</tr>
<tr>
<td></td>
<td>$108K</td>
<td>$134K</td>
<td>$175K</td>
</tr>
<tr>
<td></td>
<td>Q3</td>
<td>Q3</td>
<td>Q4</td>
</tr>
<tr>
<td></td>
<td>$134K</td>
<td>$175K</td>
<td>$136.1K</td>
</tr>
<tr>
<td></td>
<td>Q4</td>
<td>Q4</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>LADWP: $99.5K</strong></td>
<td><strong>LADWP: $14.5K</strong></td>
<td><strong>LADWP: $22.1K</strong></td>
<td><strong>LADWP: $136.1K</strong></td>
</tr>
</tbody>
</table>

89 matched Job Classes using data from 4 compensation surveys having over 1,400 utility participants
20 peer investor-owned utilities

Source: Joint Study of LADWP Total Compensation; Mercer analysis
Note: median retirement and health/other benefit costs added to compensation quartiles
Sum of compensation: POU-related
Base salaries plus bonus/incentive pay, retirement benefits, and health & other benefits
Likewise, for illustration, LADWP also falls around the median when all forms benchmarked for this project are considered together for POUs.

Benchmarking results
LADWP vs peer organizations

<table>
<thead>
<tr>
<th>Base salary plus bonus/incentive pay</th>
<th>Retirement benefits</th>
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<th>Total Compensation</th>
</tr>
</thead>
<tbody>
<tr>
<td>Lowest</td>
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<tr>
<td>$74K</td>
<td>$13K</td>
<td>$17K</td>
<td>$106K</td>
</tr>
<tr>
<td>$100K</td>
<td>$14K</td>
<td>$18K</td>
<td>$132K</td>
</tr>
<tr>
<td>$141K</td>
<td>$18K</td>
<td>$19K</td>
<td>$173K</td>
</tr>
</tbody>
</table>

LADWP: $99.5K
LADWP: $14.5K
LADWP: $22.1K
LADWP: $136.1K

89 matched Job Classes using data from 4 compensation surveys having over 1,400 utility participants
11 peer publicly-owned utilities

Source: Joint Study of LADWP Total Compensation; Mercer analysis
Note: median retirement and health/other benefit costs added to compensation quartiles
Cash overtime
Definitive findings on LADWP’s overtime costs require further analysis.

- Cash overtime is not consistently collected in standard industry salary compensation surveys nor is it typically disclosed by IOUs for strategic and competitive reasons.

- While LADWP appears to have a higher percentage of its employees receiving overtime than its POU peers, further analysis is required to understand the business context of the costs of overtime at LADWP, including operational and infrastructure work, overtime eligibility, staffing levels, contracting practices, civil service rules, and accumulated earned overtime practices. This more detailed and comprehensive analysis of overtime is planned for the next phase of joint benchmarking between the OPA and LADWP.

- Preliminary information reviewed suggests that LADWP has higher levels of overtime cost than its peers.
  - Overtime appears to range between 5%-15% of base salary at POU utility peers, approximating the middle 50% of overtime cost percentages (the range between 2nd and 3rd quartiles).
  - The budgeted LADWP overtime levels for the Fiscal Year ending June 30, 2015 was 9.8% of base salary.
  - The actual overtime level at LADWP for the same period was 21.7% of base salary.
  - For the four quarters ending September 2015, LADWP paid $157.3 million to its employees or about $15,900 per employee.
  - IOU peers often offer bonus and incentive programs to many employees, which may impact overtime policies. Typically, bonus/incentive eligible employees do not earn overtime.
Total compensation: Recommendations and next steps by OPA, LADWP, and Oliver Wyman

- LADWP and OPA are considering a plan to jointly conduct the next phase of benchmarking of LADWP. This next phase will extend the Phase I Benchmarking work and this Total Compensation Study by evaluating overall cost per function and sub-function of LADWP’s Water, Power, and Joint Divisions. Upon completion of this next phase, LADWP plans even more detailed assessment of key business processes.

- LADWP should participate in periodic utility industry salary surveys.
- OPA believes that LADWP could better explain its rate actions to the public by updating this study before base rates are adjusted in the future.
2. Oliver Wyman Total Compensation Study Summary Report
# Contents

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1 Background and Executive Summary
Background: Total Compensation Study of LADWP

Oliver Wyman/Mercer used industry standard methodologies in evaluating key components of total compensation at LADWP.

• The Office of Public Accountability (OPA) contracted with Oliver Wyman/Mercer to conduct a Total Compensation Study of LADWP, as part of its role to provide independent analysis of LADWP actions as they relate to water and electricity rates and to continue benchmarking initiatives already underway at the organization.

• This labor benchmarking study represents a joint effort between OPA and LADWP with the analysis performed by Oliver Wyman/Mercer in cooperation with and based on data provided by LADWP staff.

• The Study focused on the analysis of three components of employee compensation using LADWP data:
  – Annualized salaries.
  – Retirement benefits.
  – Health and other benefits including medical, dental, life, long-term disability, and post-retirement medical.

• As with LADWP’s initial Phase I benchmarking study, this analysis evaluated LADWP’s total compensation cost relative to peer utilities nationwide ranking them from the 1st quartile being the “lowest” cost to the 4th quartile representing the “highest” cost.

• Based upon LADWP’s Phase I study, the 2nd and 3rd quartiles were identified as being the optimal operating range relative to peer Investor-Owned Utilities (IOUs) and Publicly-Owned Utilities (POUs).
Executive Summary: Key findings

• **Employee base salary compensation costs:** Comparisons were performed relative to both (1) base salary and (2) base salary plus bonus/incentive pay at IOUs and POUs:
  – LADWP benchmarked favorably when compared to IOU and POU peer utilities, falling at the median on base salary plus bonus/incentive pay. Many peer utilities offer bonus/incentive pay programs, while LADWP does not.
  – The analysis included a review of 202 Duties Description Records (DDRs) covering 89 common classifications for 5,926 LADWP employees representing 60% of all LADWP employees.
  – These DDRs represent $538.6 million of annualized salaries; industry standard benchmarking surveys report annual salaries by job classification rather than by amounts paid.
  – Of the job classifications analyzed in this study, 58 out of 89 or roughly 65% fell within the 1st, 2nd, or 3rd quartiles for the period benchmarked from October 2014 through September 2015.

• **Retirement benefits costs:** Retirement benefits cost results are in the lower 2nd quartile relative to IOU peers and at the median relative to POUs.

• **Medical and other benefits costs:** LADWP’s costs fell within the 4th quartile when compared to peer utilities due to the impact of higher cost medical plans, including those employees assigned to work in Owens Valley.

• **Senior management cash compensation:** This benchmarking study showed LADWP’s senior management staff fell in the lower 2nd quartile compared to peer utilities on base salary plus bonus/incentive pay.

• **Overtime costs:** Definitive findings on LADWP’s overtime costs will require further analysis. Preliminary information review suggests that LADWP has higher levels of overtime costs than its peers. However, further analysis is required to understand the context of overtime costs including infrastructure work, productivity, staffing levels, and paid time off for each utility function, which is planned for the next phase of joint benchmarking between OPA and LADWP.
Cash Compensation: Salary and Salary plus Bonus/Incentive Pay
Class codes for salary benchmarking

The Study used a comprehensive and highly collaborative process involving multiple staff from both LADWP and OPA to select job classes for benchmarking against the market.

The 89 benchmarked classes cover 5,926 LADWP employees (representing 60% of all LADWP employees). Industry standards suggest a study covering between 40-50% of employees provides a very good overall representative sample for benchmarking purposes.

Commentary

- 89 LADWP job classes were selected for benchmarking:
  - A sample of 71 common utility job classes was initially proposed by Oliver Wyman/Mercer.
  - LADWP added 28 additional job classes
  - 18 job classes were dropped where no reasonable match could be made.
  - 8 job additional job classes were added during the matching process.

- 3 months of meetings were held with subject matter experts from Water, Power, and Joint divisions to match benchmark job positions and ensure “apples-to-apples” comparison.

- Position matching was completed before salary benchmarking to ensure independent and unbiased results.
Salary benchmarking methodology
The Study used industry standard sources and adjustments to benchmark salaries at LADWP with the utility industry.

- Four commonly used utility-industry related surveys were used to benchmark cash compensation for the 89 LADWP job class codes.
- Comparisons of LADWP to market data were made considering the following measures for cash compensation:
  - **“Base Salary”**: Annualized base salary.
  - **“Base Salary Plus Bonus/Incentive Pay”**: For those positions which are typically bonus-eligible (i.e., 50% or more of the incumbents are bonus eligible within the market), market data provided include actual cash bonuses awarded in 2014 and paid in 2015, but excludes any stock-related compensation.
  - For attracting and retaining staff, comparison of LADWP salaries to the market including bonuses/incentives is critically important since LADWP does not pay bonuses or other forms of incentive pay and thus may be at a competitive disadvantage.
- Compensation comparisons were made using median not average data since median represents the industry standard and limits the impact of outliers. Market data were collected for the 25th percentile, median, and 75th percentile and compared to median annualized salaries for the applicable LADWP DDRs for each class code.
- The data in each of the four surveys is based on utilities located throughout the country and is not specific to Los Angeles. Thus, a labor market adjustment of +15% based on data from Economic Research Institute’s Geographic Assessor and the US Bureau of Labor Statistics was applied to account for the relatively higher cost of labor in Los Angeles.

Additional information on the benchmarking methodology appears in Appendix 1.
Job classes by quartile: LADWP versus market salary plus bonus/incentive pay

58 of LADWP’s 89 benchmarked job classes (roughly 65%) had compensation that fell in the 1st, 2nd, or 3rd quartiles.

Salary distribution for 89 benchmarked job classes

By quartile, LADWP relative to market salary plus bonus/incentive pay

- 1st Quartile: 22%
- 2nd Quartile: 25%
- 3rd Quartile: 18%
- 4th Quartile: 35%

31 LADWP job classes fell in the 4th quartile

By % difference from 3rd quartile compensation levels

- <10% above 3rd quartile: 14
- 10-20% above 3rd quartile: 10
- >20% above 3rd quartile: 7

Only 7 LADWP job classes have median compensation well above 3rd quartile levels

Job classes in the 1st quartile (green) reflect job classes that have the lowest cost relative to the same positions among peer utilities. Job classes in the 4th quartile (red) reflect job classes with the highest cost relative to the same position among peer utilities.

Source: LADWP; utility industry salary surveys from Mercer; Mercer analysis

Data shown by job classes/positions, not by numbers of employees. Job classes in the 1st quartile (green) reflect job classes that have the lowest cost relative to the same positions among peer utilities. Job classes in the 4th quartile (red) reflect job classes with the highest cost relative to the same position among peer utilities.
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Oct 2014-Sep 2015

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  - <$100,000
  - $63.2K
  - $76.2K
  - $83.6K
- **Highest**
  - $100,001-$175,000
  - $113.4K
  - $122.2K
  - $146.2K
- **Highest**
  - >$175,000
  - $198.9K
  - $253.4K
  - $315.0K

**LADWP**
- **$87.3K**
  - 51 LADWP Class Codes
  - 4,453 LADWP benchmarked employees
  - 75% of benchmarked employees
- **$129.8K**
  - 31 LADWP Class Codes
  - 1,418 LADWP benchmarked employees
  - 24% of benchmarked employees
- **$220.8K**
  - 7 LADWP Class Codes
  - 55 LADWP benchmarked employees
  - 1% of benchmarked employees

**Commentary**
- For those job classes with market salaries less than $100,000, LADWP employees are positioned in the 4th quartile.
- LADWP employees are between the median and the 75th percentile for job classes with base market salaries between $100,000 and $175,000.
- For those job classes with market salaries greater than $175,000, LADWP is positioned below the market median.

Source: LADWP; utility industry salary surveys from Mercer; Mercer analysis
Base salaries: Overall findings
LADWP has a position-weighted median base salary that falls in the 3rd quartile among peers.

**Position-weighted median annual employee base salary**
Oct 2014-Sep 2015, LADWP vs peer organizations, IOU and POU

89 Matched Job Classes from IOU and POU Surveys

- Overall, LADWP’s position-weighted median base salary is in the 3rd quartile.
- Position-weighted median annual salaries at the LADWP are 10% above median.
- Generally, compensation levels within 10% of the targeted positioning are considered within a reasonable range.

Source: LADWP; Mercer analysis of compensation for matched job classes from IOU and POU salary surveys
Base salaries plus bonus/incentive pay: By pay band
LADWP’s salaries rank even lower relative to peers when bonus/incentives are included in the market data.

Pay by market salary plus bonus/incentive pay band
Oct 2014-Sep 2015

Commentary

- For those market job classes with salary plus bonus/incentive pay less than $100,000, LADWP employees are just above the market 75th percentile.

- LADWP employees are positioned in the 2nd quartile for job classes with salaries between $100,000 and $175,000.

- For those job classes greater than $175,000, LADWP is positioned at the 25th percentile of the market (the lowest end of the market).
Base salaries plus bonus/incentive pay: Overall findings
After including bonus/incentive pay in the market data, LADWP has position-weighted compensation that falls in the 2\textsuperscript{nd} quartile, just below median among utility peers.

Position-weighted median annual employee base salary plus bonus/incentive pay
Oct 2014-Sep 2015, LADWP vs peer organizations, IOU and POU

89 Matched Job Classes from IOU and POU Surveys

<table>
<thead>
<tr>
<th>Quartile</th>
<th>Median Salary</th>
</tr>
</thead>
<tbody>
<tr>
<td>Q1</td>
<td>$73.5K</td>
</tr>
<tr>
<td>Q2</td>
<td>$99.8K</td>
</tr>
<tr>
<td>Q3</td>
<td>$140.7K</td>
</tr>
<tr>
<td>Q4</td>
<td>Highest</td>
</tr>
</tbody>
</table>

LADWP = $99.5K

Commentary

- LADWP’s pay structure does not have a bonus/incentive component while many utilities offer such programs.
- Industry surveys suggest that roughly 60\% of all utilities offer bonus/incentive programs.
- Overall, LADWP’s position-weighted median is essentially at the median of the utility peers.
- The median bonus/incentive paid by peers is about $5,800, which includes both job classes that both pay and do not pay bonuses/incentives.
- Based on industry standards, LADWP has reasonable relative cash compensation since it falls at the median.

Source: LADWP; Mercer analysis of compensation for matched job classes from IOU and POU salary surveys
Salary structure: Highest and lowest paid job classifications

Overall, LADWP has a flatter salary structure than its peers: LADWP has a much lower ratio of highest to lowest median compensation (by job classification) than its utility peers.

<table>
<thead>
<tr>
<th>Compensation level</th>
<th>LADWP</th>
<th>Utility Peers</th>
<th>Utility Peers</th>
</tr>
</thead>
<tbody>
<tr>
<td>Compensation measure</td>
<td>Median</td>
<td>Median</td>
<td>Median</td>
</tr>
<tr>
<td>Base Plus Bonus/Incentive</td>
<td>Base Salary</td>
<td>Base Plus Bonus/Incentive</td>
<td></td>
</tr>
<tr>
<td>Highest LADWP job classification:</td>
<td>$350,011</td>
<td>$433,556</td>
<td>$766,422</td>
</tr>
<tr>
<td>GNL MRG &amp; CHF ENGR WP</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Lowest LADWP job classification:</td>
<td>$54,497</td>
<td>$38,519</td>
<td>$38,519</td>
</tr>
<tr>
<td>CUSTODIAN</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Ratio of compensation: highest to</td>
<td>6.4x</td>
<td>11.3x</td>
<td>19.9x</td>
</tr>
<tr>
<td>lowest job classification</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Source: LADWP, utility industry salary surveys from Mercer; Mercer analysis
Total cash compensation for Senior Management
LADWP’s Senior Management team ranks at just above the 25th percentile after considering bonus/incentives offered by peers.

Senior Management compensation against IOU peers
11 Senior Management job classes including the GM, Oct 2014-Sep 2015

**Commentary**

- Base salaries for LADWP’s Senior Management job classes rank just above the market median.
- LADWP’s competitive position in terms of salaries declines (to 24% below the market median) as incentives are considered (e.g., bonus incentives are often used by peers).
- The median bonus at peers was $66.3K or about 33% of base salary.

Note: Senior Management position-weighted median based on 11 senior management job classes covering 98 employees at LADWP including the GM
Source: LADWP, utility industry salary surveys from Mercer; Mercer analysis

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3 | Retirement Benefits
Retirement benefits benchmarking methodology
Mercer used an industry standard methodology to analyze the “normal” cost of retirement benefits for LADWP versus its peers.

- Mercer used the following methodology to generate the benefits cost for LADWP:
  - Calculated the “normal” retirement benefit cost of the 89 benchmarked job classifications using LADWP’s retirement programs.
  - Weighted, based on the number of employee participants in either Tier 1 or Tier 2, to determine a weighted average total normal cost (~$14,500 per employee).

- Mercer used benchmark salary data to calculate the “normal” cost from retirement programs for 31 peer utilities selected jointly by LADWP and OPA to provide market benchmarks.

- Mercer used consistent actuarial assumptions for LADWP and all peers, rather than using LADWP’s specific actuarial assumptions.

- This analysis is based on a “normal cost” for LADWP and each of the peers. This differs from the annual actuarial valuation of pension cost which takes into account the 88.5% funding level of LADWP (based on market value of assets). The comparison of annual actuarial pension costs is not appropriate and/or available for the peers due to funding level differences and other factors.

Further details on the methodology and peer utility comparison panel for retirement benefits is shown in Appendix 2.
Retirement benefits costs: Key findings
LADWP’s retirement benefits costs are in the 2nd quartile relative to IOU peers, and about median relative to POU peers.

Average retirement benefit cost per employee
LADWP vs peer organizations, IOU and POU

<table>
<thead>
<tr>
<th>Q1</th>
<th>Q2</th>
<th>Q3</th>
<th>Q4</th>
</tr>
</thead>
<tbody>
<tr>
<td>IOU Panel</td>
<td>POU Panel</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Lowest</td>
<td>Lowest</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Tier 1</td>
<td>Tier 2</td>
<td></td>
<td></td>
</tr>
<tr>
<td>$14K</td>
<td>$13K</td>
<td></td>
<td></td>
</tr>
<tr>
<td>$16K</td>
<td>$14K</td>
<td></td>
<td></td>
</tr>
<tr>
<td>$18K</td>
<td>$18K</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

LADWP: $14.5K
(Tier 1: $15.9K, Tier 2: $86)

Commentary
- Overall, LADWP’s average retirement benefits cost is in the 2nd quartile relative to IOU peers, and about median relative to POU peers.
- Tier 2 costs are much lower relative to Tier 1 given Tier 2’s higher required employee contribution and lower benefit formula:
  - Over time, LADWP’s weighted average retirement cost will decrease as a greater portion of the workforce will be covered by the Tier 2 pension.
- Unlike many peers, LADWP does not offer an employer funded defined contribution plan.

Note: Comparisons were made against separate, agreed upon by stakeholders, panels of 20 investor-owned utilities (IOUs) and 11 publicly-owned utilities (POUs).
Source: LADWP, Mercer analysis.
4 Health and Other Benefits
Health and other benefits benchmarking methodology
Mercer used an industry standard methodology to benchmark health and other benefits costs for LADWP versus its peers.

- Mercer took the following steps to generate the benefits cost of LADWP (~$22,000 per employee):
  - Each health and ancillary benefit option (including retiree health benefits) was evaluated separately, net of applicable employee contributions, with the results then added to get a total active health net benefits cost.
  - Time-off benefits (vacation, personal days, sick days and short-term disability) are assumed to be included in base salary compensation.
- LADWP’s costs were compared against similar programs for 31 peer utilities selected jointly by LADWP and OPA to provide market benchmarks.

Further details on the methodology and peer utility comparison panel for retirement benefits is shown in Appendix 3.
Health and other benefits costs: Key findings
LADWP’s costs are in the 4th quartile compared to peers driven by higher active and retiree medical costs, reflecting its employee tier structure and less competition for health plans in Owens Valley.

Average health care and other benefit cost per employee
LADWP vs peer organization, IOU and POU

<table>
<thead>
<tr>
<th></th>
<th>IOU Panel</th>
<th>POU Panel</th>
</tr>
</thead>
<tbody>
<tr>
<td>Lowest</td>
<td></td>
<td></td>
</tr>
<tr>
<td>$16K</td>
<td>Q1</td>
<td>Q1</td>
</tr>
<tr>
<td>$18K</td>
<td>Q2</td>
<td>Q3</td>
</tr>
<tr>
<td>$20K</td>
<td>Q3</td>
<td>Q4</td>
</tr>
<tr>
<td>Highest</td>
<td>Q4</td>
<td>Highest</td>
</tr>
</tbody>
</table>

LADWP: $22.1K

Commentary

- Costs reflect medical, dental, life insurance, long-term disability, and post employment medical programs.
- Medical costs represent 80% of total health and other benefit costs.
- Contributing factors to higher relative medical costs for LADWP are the tiered rate structure for LADWP’s plans and higher costs for staff assigned to Owens Valley, reflecting less competition from health care plan providers in that area.

Note: Comparisons were made against separate panels of 20 investor-owned utilities (IOUs) and 11 publicly-owned utilities (POUs) agreed to by LADWP and OPA.
Source: LADWP, Mercer analysis.
The Anthem Blue Cross HMO and Owens Valley plans have above-average costs.

**Net Medical Plan Costs for All Plans**

**Annual Premium**

LADWP weighted annual per employee average cost (annual premium / # of employees) is $17,600

<table>
<thead>
<tr>
<th>Medical Plan</th>
<th># of Employees</th>
<th>Gross Annual Premium</th>
<th>Employee Contributions</th>
<th>Net Employer Cost</th>
<th>Annual Net Cost per Employee</th>
</tr>
</thead>
<tbody>
<tr>
<td>Kaiser HMO</td>
<td>4,032</td>
<td>$63,468,000</td>
<td>$177,000</td>
<td>$63,291,000</td>
<td>$15,700</td>
</tr>
<tr>
<td>United Healthcare HMO</td>
<td>519</td>
<td>$8,652,000</td>
<td>$236,000</td>
<td>$8,416,000</td>
<td>$16,200</td>
</tr>
<tr>
<td>United Healthcare PPO</td>
<td>137</td>
<td>$2,569,000</td>
<td>$230,000</td>
<td>$2,339,000</td>
<td>$17,100</td>
</tr>
<tr>
<td>Anthem Blue Cross HMO</td>
<td>3,790</td>
<td>$69,872,000</td>
<td>$0</td>
<td>$69,872,000</td>
<td>$18,400</td>
</tr>
<tr>
<td>Anthem Blue Cross PPO</td>
<td>437</td>
<td>$6,876,000</td>
<td>$408,000</td>
<td>$6,468,000</td>
<td>$14,800</td>
</tr>
<tr>
<td><strong>Subtotal – greater LA</strong></td>
<td>8,915</td>
<td>$151,437,000</td>
<td>$1,051,000</td>
<td>$150,386,000</td>
<td>$17,000</td>
</tr>
<tr>
<td>United Healthcare</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>(Owens Valley)</td>
<td>14</td>
<td>$417,000</td>
<td>$0</td>
<td>$417,000</td>
<td>$29,800</td>
</tr>
<tr>
<td>Anthem Blue Cross</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Indemnity (Owens Valley)</td>
<td>329</td>
<td>$11,911,000</td>
<td>$0</td>
<td>$11,911,000</td>
<td>$36,200</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>9,258</td>
<td>$163,764,000</td>
<td>$1,051,000</td>
<td>$162,713,000</td>
<td>$17,600</td>
</tr>
</tbody>
</table>

**Notes:** Health Plan of Nevada was not valued due to differing geography and minimal enrollment. There are the only two plans available for the employees working in the Owens Valley. Its remote location drives higher premiums for the Owens Valley plans. Unlike Los Angeles, the limited population that exists in this area translates into a smaller number of healthcare facilities and as a consequence, there is less competition among providers to help keep costs under control. In addition, the two plans offered for LADWP Owens Valley employees are PPO plans. LADWP does not have an HMO option for the Owens Valley and Kaiser does not service this area. Accordingly, LADWP covers the total premium costs for Owens Valley employees.
| 5 | Sum of Compensation |
Sum of compensation: IOU-related
Base salaries plus bonus/incentive pay, retirement benefits, and health & other benefits
Many organizations have embraced managing broadly across all forms of compensation. For illustration, LADWP falls around the median when all forms benchmarked for this project are considered together.

Benchmarking results
LADWP vs peer organizations

Base salary plus bonus/incentive pay

<table>
<thead>
<tr>
<th>Lowest</th>
<th>Q1</th>
<th>$74K</th>
<th>Q2</th>
<th>$14K</th>
<th>Q3</th>
<th>$16K</th>
<th>Q4</th>
<th>$18K</th>
</tr>
</thead>
<tbody>
<tr>
<td>$100K</td>
<td></td>
<td></td>
<td></td>
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<td></td>
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<tr>
<td>$141K</td>
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<td></td>
</tr>
</tbody>
</table>

Highest

| LADWP: $99.5K |

Retirement benefits

<table>
<thead>
<tr>
<th>Lowest</th>
<th>Q1</th>
<th>$108K</th>
<th>Q2</th>
<th>$134K</th>
<th>Q3</th>
<th>$175K</th>
<th>Q4</th>
<th>$20K</th>
</tr>
</thead>
<tbody>
<tr>
<td>$108K</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>$134K</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>$175K</td>
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</tr>
</tbody>
</table>

| LADWP: $14.5K |

Health and other benefits

<table>
<thead>
<tr>
<th>Lowest</th>
<th>Q1</th>
<th>$108K</th>
<th>Q2</th>
<th>$134K</th>
<th>Q3</th>
<th>$175K</th>
<th>Q4</th>
<th>$20K</th>
</tr>
</thead>
<tbody>
<tr>
<td>$108K</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>$134K</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>$175K</td>
<td></td>
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<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

| LADWP: $22.1K |

Total Compensation

<table>
<thead>
<tr>
<th>Lowest</th>
<th>Q1</th>
<th>$108K</th>
<th>Q2</th>
<th>$134K</th>
<th>Q3</th>
<th>$175K</th>
<th>Q4</th>
<th>$20K</th>
</tr>
</thead>
<tbody>
<tr>
<td>$108K</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>$134K</td>
<td></td>
<td></td>
<td></td>
<td></td>
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<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>$175K</td>
<td></td>
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<td></td>
</tr>
</tbody>
</table>

| LADWP: $136.1K |

89 matched Job Classes using data from 4 compensation surveys having over 1,400 utility participants
20 peer investor-owned utilities

Source: Joint Study of LADWP Total Compensation; Mercer analysis
Note: median retirement and health/other benefit costs added to compensation quartiles

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Sum of compensation: POU-related
Base salaries plus bonus/incentive pay, retirement benefits, and health & other benefits
Likewise, for illustration, LADWP also falls around the median when all forms benchmarked for this project are considered together for POUs.

Benchmarking results
LADWP vs peer organizations

<table>
<thead>
<tr>
<th>Base salary plus bonus/incentive pay</th>
<th>Retirement benefits</th>
<th>Health and other benefits</th>
<th>Total Compensation</th>
</tr>
</thead>
<tbody>
<tr>
<td>Lowest</td>
<td>Q1</td>
<td>Q1</td>
<td>Q1</td>
</tr>
<tr>
<td>$74K</td>
<td>$13K</td>
<td>$17K</td>
<td>$106K</td>
</tr>
<tr>
<td>$100K</td>
<td>$14K</td>
<td>$18K</td>
<td>$132K</td>
</tr>
<tr>
<td>$141K</td>
<td>$18K</td>
<td>$19K</td>
<td>$173K</td>
</tr>
<tr>
<td>Highest</td>
<td>Q4</td>
<td>Q4</td>
<td>Q4</td>
</tr>
<tr>
<td>LADWP: $99.5K</td>
<td>LADWP: $14.5K</td>
<td>LADWP: $22.1K</td>
<td>LADWP: $136.1K</td>
</tr>
</tbody>
</table>

89 matched Job Classes using data from 4 compensation surveys having over 1,400 utility participants
11 peer publicly-owned utilities

Source: Joint Study of LADWP Total Compensation; Mercer analysis
Note: median retirement and health/other benefit costs added to compensation quartiles

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6 Preliminary Overtime Information
Cash overtime
Definitive findings on LADWP’s overtime costs require further analysis.

- Cash overtime is not consistently collected in standard industry salary compensation surveys nor is it typically disclosed by IOUs for strategic and competitive reasons.
- While LADWP appears to have a higher percentage of its employees receiving overtime than its POU peers, further analysis is required to understand the business context of the costs of overtime at LADWP, including operational and infrastructure work, overtime eligibility, staffing levels, contracting practices, civil service rules, and accumulated earned overtime practices. This more detailed and comprehensive analysis of overtime is planned for the next phase of joint benchmarking between the OPA and LADWP.
- Preliminary information reviewed suggests that LADWP has higher levels of overtime cost than its peers.
  - Overtime appears to range between 5%-15% of base salary at POU utility peers, approximating the middle 50% of overtime cost percentages (the range between 2nd and 3rd quartiles).
  - The budgeted LADWP overtime levels for the Fiscal Year ending June 30, 2015 was 9.8% of base salary.
  - The actual overtime level at LADWP for the same period was 21.7% of base salary.
  - For the four quarters ending September 2015, LADWP paid $157.3 million to its employees or about $15,900 per employee.
  - IOU peers often offer bonus and incentive programs to many employees, which may impact overtime policies. Typically, bonus/incentive eligible employees do not earn overtime.
7 Recommendations and Next Steps
Total compensation: Recommendations and next steps by OPA, LADWP, and Oliver Wyman

• LADWP and OPA are considering a plan to jointly conduct the next phase of benchmarking of LADWP. This next phase will extend the Phase I Benchmarking work and this Total Compensation Study by evaluating overall cost per function and sub-function of LADWP’s Water, Power, and Joint Divisions. Upon completion of this next phase, LADWP plans even more detailed assessment of key business processes.

• LADWP should participate in periodic utility industry salary surveys.
• OPA believes that LADWP could better explain its rate actions to the public by updating this study before base rates are adjusted in the future.
Appendix 1: Cash Compensation; Salary and Salary plus Bonus/Incentive Pay
Cash compensation methodology (1 of 5)

Benchmarking Process

In order to properly match each of LADWP’s class codes with appropriate market data contained in the survey, Mercer worked closely with LADWP:

- The LADWP provided a census file encompassing annualized salary data for all of LADWP’s employees.
- Mercer conducted a thorough review of the elements of compensation included in the survey data to ensure a consistent comparison with LADWP data:
  - Based on data obtained from each of the four survey sources (see next page), median annualized base salaries (excluding overtime, tenure pay, shift differentials, parking subsidies, etc.) for the applicable DDRs for each class code at LADWP were compared to median annualized salary data from the selected position matches from each of the applicable surveys.
- LADWP provided Mercer with all DDR descriptions for each of the 99 job classes initially requested.
- Mercer provided preliminary position matches to be used for the analysis based on review of LADWP DDR descriptions.
- Mercer conducted in-person work sessions with Subject Matter Experts (SMEs) from Water and Power operating divisions to discuss and review the preliminary position matches for each of the benchmark class codes.
- LADWP provided additional feedback in writing from Water, Power, and Joint Divisions regarding preliminary position matches and applicable DDRs in each class code.
- Mercer modified/refined the preliminary position matches as necessary.
- LADWP provided feedback from Water, Power, and Joint Divisions regarding the revised position matches.
- Mercer used the approved position matches and applicable DDRs to conduct a market review of base salary and total cash compensation for each class code.
Cash compensation methodology (2 of 5)
Data Sources

• Survey data were evaluated based on the following dimensions:
  – Electric and water utilities industries.
  – Size of organization and relative customer base.
  – Ownership type: public-owned utility (POU) and investor-owned utility (IOU).

• For each of the 89 class codes included in the review, comparable roles among existing compensation surveys were compared to four published survey sources with a focus on the utility industry where applicable:
  – 2015 American Water Works Association Compensation Survey (497 participants).
  – 2015 Mercer Benchmark Database (61 utility participants).

• Where available, position matches were selected from each survey based on similar title, responsibilities, and minimum candidate requirements/qualifications and were thoroughly vetted by LADWP SMEs from the Water, Power, and Joint Divisions.
Cash compensation methodology (3 of 5)  
Market Data Comparison

- Market data were collected for the 25th percentile, median, and 75th percentile and compared to median annualized salaries for the applicable DDRs for each class code. Note that compensation data is presented on a summary basis only (i.e., only aggregate 25th percentile, median, and 75th percentile are shown) due to confidentiality clauses contained in each of the four surveys.

- Median data were selected for several reasons:
  - Market median is a “standard” comparison point when benchmarking pay. As such, median data is available for all four surveys whereas not all provide average pay data. Thus, average market data cannot be provided.
  - Market median provides a more stable statistical reference point so as not to skew the analysis - use of averages tends to bias compensation data when outliers exist (high or low data points at either extremity).

- Equal weight was awarded to each individual survey source selected.

- In cases where LADWP selected different position matches for different DDRs within the same class code, the median survey data for all matches were weighted evenly and compared to the median annualized salary data for LADWP for all applicable DDRs for the relevant class code.

- Note that “position-weighted median” data is used throughout this analysis to compare market job class data with LADWP data. “Position-weighted median” data is derived by taking a simple median of the relevant data (i.e., each class code is only included once in the calculation, regardless of the number of incumbents covered under the respective class code). This methodology is a “standard” practice used throughout the industry.

- The job classes included under the Senior Management group are typically also considered senior management by the utility companies represented in the surveys.
• The analysis indicated that like LADWP, most POU employees are not bonus-eligible (i.e., 50% or more of the incumbents are not bonus-eligible).
  – Market levels of total cash compensation for those positions which are typically not bonus-eligible within the market are therefore equivalent to the market levels of salary for those roles.
  – For those positions which are typically bonus-eligible (i.e., 50% or more of the incumbents are bonus-eligible), market data provided include actual bonuses awarded in 2014 and paid in 2015.
Aging: Market data were aged to 1/1/2016 using a utility industry aging factor of 2.9% as reported in the 2015/16 Mercer U.S. Compensation Planning Guide.

Premiums/discounts:
- A 20% adjustment has been included for class code 3879 (Electric Distribution Mechanic) since the work often involves energized underground systems. Based on our research, this position is somewhat unique at LADWP and therefore warrants a premium of 20%. Note that this adjustment was made prior to the application of the LA Labor Market Adjustment (see below).
- Premiums/discounts were considered for other roles; however, based on a further review of the required duties/responsibilities/job conditions among survey participants and LADWP incumbents, ultimately, the analysis indicated that no other premiums/discounts were required.

LA Labor Market Adjustment: Survey data used in the base salary and total cash compensation analysis are based on utilities located throughout the country and are not specific to Los Angeles. Thus, as previously discussed, a labor market adjustment has been applied to account for the relatively higher cost of employment in Los Angeles. To determine an appropriate adjustment, Mercer conducted an analysis using two reputable sources:
- Economic Research Institute’s Geographic Assessor.

The results of both analyses were similar and corroborate the findings. Based on the analyses, an LA Labor Market Adjustment of 115% was included in the market data for all class codes.
2015 Economic Research Institute
Participant Profile

Type of Utility

- IOU: 69%
- POU: 31%

796 participating organizations

Names of participating organizations cannot be released publically due to confidentiality restrictions
2015 American Water Works Association
Participant Profile

Type of Utility

497 participating organizations

Names of participating organizations cannot be released publically due to confidentiality restrictions
Type of Utility

- 74% IOU
- 26% POU

60 participating organizations

Names of participating organizations cannot be released publically due to confidentiality restrictions
2015 Mercer Benchmark Database
Utility Industry Participant Profile

Type of Utility

35% IOU
65% POU

61 participating organizations

Names of participating organizations cannot be released publically due to confidentiality restrictions
Appendix 2: Retirement Benefits
Retirement benefits benchmarking methodology
Mercer used an industry standard methodology to analyze the “normal” cost of retirement benefits for LADWP versus its peers.

• In generating the “normalized” workforce retirement benefit cost for LADWP of ~$14,500 (see next page), Mercer used the following methodology:
  – Calculated the “normal” retirement benefit cost of the benchmarked job classifications.
  – Weighted, based on the number of employee participants in either Tier 1 or Tier 2, to determine a weighted average total cost.

• This analysis is based on a “normal cost” for LADWP and each of the peers. This differs from the annual actuarial valuation of pension cost which takes into account the 88.5% funding level of LADWP (based on market value of assets). The comparison of annual actuarial pension costs is not appropriate and/or available for the peers due to funding level differences and other factors:
  – Mercer’s calculation of average normal cost is ~$14,500 for LADWP.
  – LADWP’s normal cost ($149M in the July 1, 2015 actuarial valuation) divided by LADWP’s ~9,000 employees results in an average normal cost of ~$16,000.

• Mercer used benchmark salary data to calculate the “normal” cost from retirement programs for 31 peer utilities selected jointly by LADWP and OPA to provide market benchmarks.

• The difference between LADWP’s and Mercer’s normal cost numbers is largely due to assumption differences, as Mercer used consistent assumptions for LADWP and all peers, rather than using LADWP’s specific actuarial assumptions.
Peer panels for Retirement Benefits benchmarking

<table>
<thead>
<tr>
<th>Investor-Owned Utilities</th>
<th>Public Utilities</th>
</tr>
</thead>
<tbody>
<tr>
<td>Arizona Public Service Company</td>
<td>Austin Energy</td>
</tr>
<tr>
<td>California Water</td>
<td>City of Bakersfield</td>
</tr>
<tr>
<td>Consolidated Edison Company</td>
<td>Burbank Water &amp; Power</td>
</tr>
<tr>
<td>Florida Power &amp; Light Company</td>
<td>Citizens Energy</td>
</tr>
<tr>
<td>Oncor Electric Delivery Company LLC</td>
<td>City of Anaheim</td>
</tr>
<tr>
<td>Golden State Water</td>
<td>CPS Energy (San Antonio)</td>
</tr>
<tr>
<td>Great Plains Energy</td>
<td>Orlando Utilities Commission</td>
</tr>
<tr>
<td>Idaho Power</td>
<td>Riverside Public Utilities</td>
</tr>
<tr>
<td>Eversource</td>
<td>Salt River Project</td>
</tr>
<tr>
<td>NV Energy</td>
<td>SMUD</td>
</tr>
<tr>
<td>OGE Energy</td>
<td>City of Stockton</td>
</tr>
<tr>
<td>Pepco</td>
<td></td>
</tr>
<tr>
<td>Pacific Gas and Electric Company</td>
<td></td>
</tr>
<tr>
<td>PPL Electric Utilities Corporation</td>
<td></td>
</tr>
<tr>
<td>San Jose Water</td>
<td></td>
</tr>
<tr>
<td>Sempra</td>
<td></td>
</tr>
<tr>
<td>Southern California Edison Company</td>
<td></td>
</tr>
<tr>
<td>Southern Company</td>
<td></td>
</tr>
<tr>
<td>TECO Energy</td>
<td></td>
</tr>
<tr>
<td>Xcel</td>
<td></td>
</tr>
</tbody>
</table>

LADWP and OPA selected the most relevant comparators from Mercer's database.
Appendix 3: Health and Other Benefits
Health and other benefits benchmarking methodology
Mercer used an industry standard methodology to benchmark health and other benefits costs for LADWP versus its peers.

• In generating the workforce health benefit cost for LADWP of ~$22,000 per employee per year, Mercer took the following steps:
  − Each health and ancillary benefit option (including retiree health benefits) was evaluated separately, net of applicable employee contributions, with the results then added to get a total active health net benefits cost.
  − Baseline gross costs for each LADWP medical and dental plan were developed using 2014/15 fiscal year budget rates, from the final renewal worksheet, applied to actual enrollment from the LADWP census data as of October 22, 2015.
  − Applicable employee contributions, calculated using the final 2014/15 contribution rates from the final renewal worksheet, were deducted from the gross cost to get net company cost.
  − Medical and dental plan cost is a weighted average total net cost based on LADWP enrollment in each plan as of the census date.
  − For life and disability coverage, rates were applied to average employee earnings calculated from the census data file as of October 22, 2015. Required employee contributions were deducted to get net cost.
  − Time-off benefits (vacation, personal days, sick days and short-term disability) are assumed to be included in base salary compensation.

• LADWP’s costs were compared against similar programs for 31 peer utilities selected jointly by LADWP and OPA to provide market benchmarks.
**Peer panels for Health and Other Benefits benchmarking**

The same peer panels were used for both the health and benefits and retirement analyses, selected jointly by LADWP and OPA from Mercer’s database.
Medical benefits (active employees)
LADWP ranks in the 4th quartile against IOU and POU peers.

Medical benefit cost per employee
LADWP vs peer organization, IOU and POU

<table>
<thead>
<tr>
<th>Q4</th>
<th>Q3</th>
<th>Q2</th>
<th>Q1</th>
</tr>
</thead>
<tbody>
<tr>
<td>IOU Panel</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Lowest</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>$14.0</td>
<td></td>
<td></td>
<td></td>
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<tr>
<td>$15.0</td>
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<tr>
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<td></td>
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<tr>
<td>$14.0</td>
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<td></td>
</tr>
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<td>$14.1</td>
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<td></td>
</tr>
<tr>
<td>$16.1</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>POU Panel</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Lowest</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>$14.0</td>
<td></td>
<td></td>
<td></td>
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<tr>
<td>$14.0</td>
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<td></td>
<td></td>
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<td>$16.1</td>
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<td></td>
</tr>
<tr>
<td>$14.1</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>$16.1</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**Commentary**

- LADWP is in the 4th quartile for medical benefit costs.
- Employee cost share for benefits is relatively low.
- Employee contributions toward HMO plans are low.
- High family-tier enrollment in LADWP’s plans contributes to the higher overall medical costs.
- LADWP employees have higher costs in areas like Owens Valley where provider competition is limited.

**LADWP:** $17.6K

*Note: Comparisons were made against separate panels of 20 investor-owned utilities (IOUs) and 11 publicly-owned utilities (POUs) agreed to by LADWP and OPA. Source: LADWP, Mercer analysis.*
**Post-employment medical benefits (retirees)**

LADWP’s relative costs fall in the 4th quartile, but Tier 1 costs are greater than Tier 2.

---

**Post-employment medical benefit cost per employee**

LADWP vs peer organization, IOU and POU

<table>
<thead>
<tr>
<th></th>
<th>IOU Panel</th>
<th>POU Panel</th>
</tr>
</thead>
<tbody>
<tr>
<td>Lowest</td>
<td>$0.8</td>
<td>$0.6</td>
</tr>
<tr>
<td></td>
<td>$1.7</td>
<td>$1.6</td>
</tr>
<tr>
<td></td>
<td>$2.5</td>
<td>$2.4</td>
</tr>
<tr>
<td>Highest</td>
<td>$2.7</td>
<td>$2.4</td>
</tr>
</tbody>
</table>

**LADWP: $2.7K**

(Tier 1: $2.7K, Tier 2: $1.7K)

---

**Commentary**

- LADWP’s retiree medical costs are in the 4th quartile.
- The analysis evaluated the cost of the post-retirement medical coverage for both Tier 1 and Tier 2 benefits.
- Tier 2 employees contribute 3% of compensation toward post-employment benefits.
- Many peers either do not offer a retiree medical benefit, or require retirees to pay the full cost.
- Separate from this cost evaluation, LADWP has pre-funded approximately 85% of its post-employment medical costs which reduces its liability risk.

Note: Comparisons were made against separate panels of 20 investor-owned utilities (IOUs) and 11 publicly-owned utilities (POUs) agreed to by LADWP and OPA.
Source: LADWP, Mercer analysis.
Dental benefits (active employees)
LADWP’s relative costs fall in the 4\textsuperscript{th} quartile.

**Dental benefit cost per employee**
LADWP vs peer organization, IOU and POU

**Commentary**
- LADWP roughly offers the same number of plan options as most of their peers.
- Most peers require employee contributions for dental plans, while LADWP does not require employee contributions.
- Lack of employee contribution leads to high dependent enrollment and higher average costs as more members are covered.

<table>
<thead>
<tr>
<th>Quartile</th>
<th>IOU Panel</th>
<th>POU Panel</th>
</tr>
</thead>
<tbody>
<tr>
<td>Lowest</td>
<td>Q1 $0.7</td>
<td>Q1 $0.5</td>
</tr>
<tr>
<td></td>
<td>Q2 $0.8</td>
<td>Q2 $0.8</td>
</tr>
<tr>
<td></td>
<td>Q3 $0.9</td>
<td>Q3 $0.9</td>
</tr>
<tr>
<td>Highest</td>
<td>Q4</td>
<td>Q4</td>
</tr>
</tbody>
</table>

**LADWP: $1.3K**

Note: Comparisons were made against separate panels of 20 investor-owned utilities (IOUs) and 11 publicly-owned utilities (POUs) agreed to by LADWP and OPA. Source: LADWP, Mercer analysis.
Life insurance benefits (active employees)
LADWP is at the median cost level.

Life benefit cost per employee
LADWP vs peer organization, IOU and POU

**Commentary**

- LADWP’s life insurance costs are at median.
- Benefits fall between the 50th and 75th percentile of peers.
- LADWP and employees share in the cost of the Life benefits.

Note: Comparisons were made against separate panels of 20 investor-owned utilities (IOUs) and 11 publicly-owned utilities (POUs) agreed to by LADWP and OPA.
Source: LADWP, Mercer analysis.

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Long-term disability (LTD) benefits (active employees)

LADWP cost ranks in the 1st quartile. Plan design is less generous and employees pick-up a large share of the cost.

**Commentary**

- LADWP shares in the cost of the LTD benefits.
- The most common approach for peers is to have employees pay the entire cost of the benefit.
- However, some peers do cover the full cost.
- LTD benefits begin later than most peer plans due to the short-term disability benefit having a longer duration.
- The LTD benefit percentage is below peers but the maximum benefit allowed is above peers.

---

**Long-term disability benefit cost per employee**

LADWP vs peer organization, IOU and POU

<table>
<thead>
<tr>
<th>Quarter</th>
<th>IOU Panel</th>
<th>POU Panel</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Lowest</td>
<td>Lowest</td>
</tr>
<tr>
<td>Q1</td>
<td>$0.5</td>
<td>$0.6</td>
</tr>
<tr>
<td>Q2</td>
<td>$0.7</td>
<td>$0.7</td>
</tr>
<tr>
<td>Q3</td>
<td>$0.8</td>
<td>$0.7</td>
</tr>
<tr>
<td>Q4</td>
<td>$0.2K</td>
<td>$0.7</td>
</tr>
</tbody>
</table>

LADWP: $0.2K

Note: Comparisons were made against separate panels of 20 investor-owned utilities (IOUs) and 11 publicly-owned utilities (POUs) agreed to by LADWP and OPA. Source: LADWP, Mercer analysis.
About Oliver Wyman and Mercer

• Oliver Wyman is a global leader in management consulting. With offices in 50+ cities across 26 countries, Oliver Wyman combines deep industry knowledge with specialized expertise in strategy, operations, risk management, and organization transformation. The firm's 4,000 professionals help clients optimize their business, improve their operations and risk profile, and accelerate their organizational performance to seize the most attractive opportunities. Oliver Wyman is a wholly-owned subsidiary of Marsh & McLennan Companies [NYSE: MMC], a global professional services firm offering clients advice and solutions in the areas of risk, strategy and people. **Marsh** is a leader in insurance broking and risk management; **Guy Carpenter** is a leader in providing risk and reinsurance intermediary services; **Mercer** is a leader in talent, health, retirement and investment consulting; and **Oliver Wyman** is a leader in management consulting. With annual revenue of $13 billion and approximately 60,000 colleagues worldwide, Marsh & McLennan Companies provides analysis, advice and transactional capabilities to clients in more than 130 countries. The Company is committed to being a responsible corporate citizen and making a positive impact in the communities in which it operates. Visit [www.mmc.com](http://www.mmc.com) for more information and follow us on [LinkedIn](http://www.linkedin.com) and Twitter [@MMC_Global](http://twitter.com/@MMC_Global).

• Oliver Wyman’s energy practice helps companies address strategic and operational challenges through proven, results-oriented approaches across all sectors of the market, including utilities. The energy team has worked with leading energy and utility companies operating in the Americas, Europe, Asia, Africa, and the Middle East.

• Mercer is a global consulting leader in talent, health, retirement and investments. Mercer helps clients around the world advance the health, wealth and performance of their most vital asset – their people. Mercer's more than 20,000 employees are based in 43 countries and the firm operates in over 140 countries.

• This report was prepared by a joint team from Oliver Wyman and Mercer, including senior specialists in utilities, compensation, retirement, and health and non-health benefits.

• Oliver Wyman contact information:
  200 Clarendon Street, 12th Floor
  Boston, MA 02116-5026
  (617) 424-3200
Oliver Wyman was engaged by the City of Los Angeles Office of Public Accountability / Ratepayer Advocate (OPA) to provide support to the OPA in its ongoing independent analysis efforts of LADWP.

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3. OPA Supplemental Information
To provide context for the Total Compensation Study, OPA provides this supplemental information useful in showing a historic, financial, and comprehensive view of labor compensation at LADWP.
Managing Total Compensation
Components of total costs of compensation
Utilities increasingly look at all components of compensation together to develop strategies to attract and retain employees as well as better manage total labor costs.

LADWP’s total labor costs include all the categories shown above. In fiscal year 2015, LADWP’s labor costs totaled $1.85 billion. As shown in the next section, LADWP’s labor costs are growing and represent significant portions of LADWP’s revenues and cash outlays.
2  Context of LADWP’s Labor Costs
Historical and forecast employee-related costs

Total LADWP employee costs for both power and water have trended upward reaching $1.85B in 2015.

Total employee-related costs
Power and Water

1. Excludes the cost of daily exempts.
2. CAGR = Compound Annual Growth Rate
Note: Years denote fiscal year end (e.g., 2009 ends June 2009)
Source: LADWP; Oliver Wyman analysis
Importance of labor cost: Power

Managing power-related labor costs is important to LADWP. In 2015, power labor costs represented 39% of revenue and 58% of controllable cash outlays.

### Labor-related cost: relative to revenue
Fiscal year ending June 30, 2015, Power

<table>
<thead>
<tr>
<th>Revenue</th>
<th>Labor-Related</th>
</tr>
</thead>
<tbody>
<tr>
<td>$3,337</td>
<td>$1,301</td>
</tr>
</tbody>
</table>

Labor Cost is 39% of Revenue

### Labor-related cost: relative to cash outlays
Fiscal year ending June 30, 2015, Power

<table>
<thead>
<tr>
<th>Cash Outlays</th>
<th>Labor-Related</th>
</tr>
</thead>
<tbody>
<tr>
<td>$4,362</td>
<td>$1,400</td>
</tr>
</tbody>
</table>

Labor Cost is 58% of Controllable Cash Outlays

---

Note: labor-related costs include expenditures/appropriations for salaries and wages ($804), health care plans ($164), and retirement and death benefit insurance plan ($333)
Source: Power System Financial Statements; Actual expenditures included in City Budget; Oliver Wyman analysis
Importance of labor cost: Water

Managing water-related labor costs is important to LADWP. In 2015, water labor costs represented 55% of revenue and 52% of controllable cash outlays.

**Labor-related cost: relative to revenue**
Fiscal year ending June 30, 2015, Water

<table>
<thead>
<tr>
<th>Revenue</th>
<th>Labor-Related</th>
</tr>
</thead>
<tbody>
<tr>
<td>$1,082</td>
<td>$593</td>
</tr>
</tbody>
</table>

Labor Cost is 55% of Revenue

**Labor-related cost: relative to cash outlays**
Fiscal year ending June 30, 2015, Water

<table>
<thead>
<tr>
<th>Cash Outlays</th>
<th>Labor-Related</th>
</tr>
</thead>
<tbody>
<tr>
<td>$1,631</td>
<td>$593</td>
</tr>
</tbody>
</table>

Labor Cost is 52% of Controllable Cash Outlays

Note: labor-related costs include expenditures/appropriations for salaries and wages ($353), health care plans ($83), and retirement and death benefit insurance plan ($157)

Source: Water System Financial Statements; Actual expenditures included in City Budget; Oliver Wyman analysis
3 Total Cash Compensation at LADWP
Total cash compensation at LADWP
This total compensation study used employee census information totaling $1,153.3 million which was paid to 9,876 regular LADWP employees, daily exempt construction workers, and part-time staff.
## LADWP Census Data File

### For the Period from October 2014 thru September 2015

<table>
<thead>
<tr>
<th>Census File Component</th>
<th>Amount Paid to Employees</th>
<th>Annual Salary for Benchmarking</th>
</tr>
</thead>
<tbody>
<tr>
<td>Base Salaries</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Base Salaries for 202 Benchmarked DDRs</td>
<td>5,926</td>
<td>$480.0</td>
</tr>
<tr>
<td>Base Salaries for non-benchmarked DDRs</td>
<td>3,950</td>
<td>$345.8</td>
</tr>
<tr>
<td><strong>Subtotal: Base Salaries</strong></td>
<td><strong>9,876</strong></td>
<td><strong>$825.8</strong></td>
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<tr>
<td>Cash Overtime</td>
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<td>$157.4</td>
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<tr>
<td>Other Cash Compensation Add-ons (MOU Required)</td>
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<tr>
<td>Hazardous Pay</td>
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<td>Stand-by Pay</td>
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<td>Other Add-on</td>
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<td><strong>Other Cash Compensation Add-ons</strong></td>
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<td>Other Adjustments</td>
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<tr>
<td>Employee Other Pay Adj (MOU Required)</td>
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<tr>
<td>UNUSED S. 7B</td>
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<td>UNUSED SK PAY</td>
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<td>$1.3</td>
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<td>P.M. SHIFT DIFFERENTIAL, REGULAR TIME</td>
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<td><strong>Employees Other Pay Adj</strong></td>
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<td>Non-discretionary, Post-retirement and Other One-time Payments</td>
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<tr>
<td>DISABILITY WORK DAY (Reimbursed by Disability Fund)</td>
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<td>RETRO PAY TX (MEA Prior Years COLA Retro Pay)</td>
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<td>WORKERS COMPENSATION WORK DAY EXTENDED</td>
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<td>VACATION IDA (Post Retirement)</td>
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<td>MOU % ADI (Post Retirement)</td>
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<td>VAC DEF COMP (Post Retirement)</td>
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<tr>
<td>MISCELLANEOUS NON-DISCRETIONARY AND ONE-TIME PAYMENTS</td>
<td></td>
<td>$5.2</td>
</tr>
<tr>
<td><strong>Non-discretionary, Post-retirement and Other One-time Payments</strong></td>
<td><strong>$35.1</strong></td>
<td></td>
</tr>
<tr>
<td><strong>Total Other Adjustments</strong></td>
<td><strong>$80.2</strong></td>
<td></td>
</tr>
<tr>
<td><strong>Total for Regular Employees</strong></td>
<td><strong>$1,081.7</strong></td>
<td></td>
</tr>
</tbody>
</table>

### Daily Exempt Construction Workers & Part-time Employees

| Base Salaries | 884 | $37.6 |
| Overtime      |     | $5.8  |
| Health and Pension Payments | | $28.3 |
| **Total for Daily Exempt Construction workers & Part-times** | **$71.5** | |

**Grand Total: $1,153.3**

**Note:**

* Per Mercer provided benchmarking definition: Annual Salary for benchmarking = Annual Salary - Add-on Premium - Longevity Premium + Hazardous Pay + Standby Pay
* Census Data file contains 360 rolls with zero annual salaries

Source: LADWP
Both POUs and IOUs use various forms of cash compensation besides wages and salaries to attract and retain employees.

IOUs often use cash bonuses and incentive compensation systems, as well as non-cash programs such as stock options, to reward and incentivize employees.

As shown on the previous pages, for the 4 quarters ending September 30, 2015, LADWP paid $18.4 million in other compensation add-ons, $45.1 million in pay adjustments, and $35.1 million in non-discretionary, post-retirement, and other one-time payments to regular employees.

Other forms of cash compensations totaled $98.6 million over the period used for the study.

These other forms of cash compensation averaged about $10,000 per employee at LADWP for this period.

Other forms of cash compensation above annual salaries are generally not captured in standard utility industry salary surveys. Thus, analysis and findings on LADWP’s costs of this type of compensation relative of peers are not readily available.
LADWP Total Compensation Comparisons
LADWP Total Compensation Comparisons

DWP Total Compensation Comparisons

"Base"  Cash-over-base  Health  Retire

Averages

Industry's Standardized Metric

Excludes: $7 of cash-over-base.

Source: OPA