

Review of the 2015 DWP Water Rate Proposal for the DWP Board of Commissioners

Office of Public Accountability / Ratepayer Advocate, City of Los Angeles <u>opa@LAcity.org</u> tel. 213-978-0220

December 15, 2015

Corrected January 20, 2016



## Summary of OPA's Water Rate Opinion

- Timeline on Water Rates and Reviews
- OPA's Review and Opinion
- □ Water Rates a Challenge to Perform
- Performance Targets and Rate Adjustments: Use 'em or lose 'em





### Timeline on Water Rates & Reviews (1 of 2)

- □ Last Increase to Base Rate: 2009
- □ Water Quality Adjustments: Early 2012
- Base Rate proposal withdrawn: 2012
- OPA/DWP regular meetings: Mid-2013 to now
- Rate proposal put on hold: Early 2014
- Rate proposal reinitiated: July 2015





### Timeline on Water Rates & Reviews (2 of 2)

- Draft report & Ordinance: August 2015
- Updated financial plan, rates & ordinance: Published late November 2015
- Modified financial plan, rates & ordinance: Through week of December 6
- OPA Review with Navigant report: December 11





### OPA's Review and Opinion

- What is "Reasonableness?"
  - Are rates equitable to the many competing interests?
  - Are customer costs connected to the provision of reliable service?
  - Are the allocation of the costs non-discriminatory?

#### OPA's Review

- Assisted by specialized national expert, Navigant
- Coordinated with many DPW staff & management meetings
- Included rate report, ordinance and financial plans
- To follow: reports on power and common issues (labor, etc.)

#### Opinion: LADWP's water rate proposal, as modified in December 2015, is just and reasonable.



# Water Rates -- Less Than is Needed, but a Challenge to Perform

- 4.7% annual rate increases
- 5.3% annual revenue growth: \$1.08 to \$1.41 billion over five years (Fiscal Years 2014/15 to 2019/20)
  - Slight growth in demands from current drought conditions
  - Capital project spending for aging infrastructure, local water supply and regulatory projects
  - Operating & maintenance costs including labor
  - Reductions to unfunded employee pension liability
  - More pipeline replacements planned every year
    - But less than is needed to keep up with aging system
    - Key staffing may be inadequate for more project spending



### Water Charges – Historical and Future Single-Dwelling Unit Residential Rates





# **Projected Water Billing Increases are Just and Reasonable**

- OPA supports DWP's four rate tiers consistent with recent judicial findings
- □ Annual average increases over five years:
  - 4% per year for low use and typical single family residence (SFR)
  - 4% per year for budgeted multi-family bills
  - > 7% per year for higher water SFR (not in Tier 4)
  - Large but necessary increase for public irrigation
  - Projection based on a <u>return to normal</u> water supply condition with LAA flowing full



## Revenues from Rate Adjustments: Use 'em or lose 'em

- Reductions to planned rate increases for unattained or unattainable spending levels
- Mechanisms for rate revisions when capital, operating costs, or demands vary from forecast
- Key performance targets and metrics reported to OPA, DWP Board, Council and Public to:
  - Better aligns forecasts and activities for more transparency
  - Hold DWP accountable



### Discussion





