


REPORT OF THE CHIEF LEGISLATIVE ANALYST

Date: May 27, 2020

TO: Honorable Members of the City Council

FROM: Sharon M. Tso 
Chief Legislative Analyst

Assignment No: 20-05-0489

2020 Redistricting Process

SUMMARY

The Los Angeles City Charter requires that district boundaries for the City Council and Los Angeles Unified School District (LAUSD) Board be redrawn every ten years following the decennial U.S. Census (Redistricting). With the Census occurring on April 1, 2020, the Charter requires that Redistricting occur prior to the next City elections in March 2022. This report outlines the actions necessary to form the Redistricting Commissions, past processes implemented to develop Redistricting plans, deadlines to comply with Charter requirements related to Redistricting, and other matters of concern.

The primary constraint with regard to completing the next Redistricting process relates to key dates determined by the State of California and the Los Angeles County Registrar-Recorder. Since the City has now consolidated its elections with those of the State and County, City Council and LAUSD districts must be redrawn and approved by October 6, 2021 in order to conduct the March 8, 2022 State primary election. The County Registrar-Recorder must redraw all voting precincts and requires the submission of new district boundaries by October 6, 2021 in order to complete that effort in time for the March 2022 election. Unless and until the State revises the date of the 2022 State primary election, the October 6, 2021 deadline must be met. The City Charter provides another critical deadline, requiring that Redistricting plans be completed no later than December 31, 2021.

Because of this timeline, Redistricting must commence no later than September 2020 to ensure that the Redistricting Commissions have time to properly consider relevant demographic data and obtain public input prior to drawing their proposed plans; evaluate public input and available data that result in redrawn boundaries; and then seek additional public input on their proposed plans before submitting final recommendations to Council. Council would then conduct a similar review and public input process. Once Council adopts final plans, the City Attorney and Bureau of Engineering are required to prepare ordinances that fully implement the final Redistricting plans. Should Council fail to adopt Redistricting plans by December 31, 2021, State law provides that the Los Angeles Superior Court would then have responsibility to prepare plans.

It should be noted that two factors may affect the timeline to complete the City's Redistricting process. First, SB 970 (Umberg) was introduced in February 2020 and would result in moving the State primary election in 2022 from March to June, providing additional time for completion of the City Redistricting plans. Additionally, the Census Bureau may be provided additional time

to deliver the results of the 2020 Census, which would also affect the Redistricting timeline. This report has a review of the key considerations that will guide the Redistricting process and provides information concerning the Redistricting process expected to occur throughout late 2020 and most of 2021. We also include recommendations for next steps. Finally, the 2011 Redistricting process was allocated a budget of \$1.5 million. The Proposed 2020-2021 City Budget does not currently include an allocation of funding for Redistricting.

RECOMMENDATIONS

That the City Council:

1. Authorize the Chief Legislative Analyst (CLA), with the assistance of the Information Technology Agency, to review and recommend a software application to draw and analyze proposed geographic boundaries;
2. Instruct the CLA to coordinate formation of the City Council Redistricting Commission and the Los Angeles Unified School District (LAUSD) Redistricting Commission;
3. Instruct the CLA to seek financial and other resources necessary from the LAUSD to support the LAUSD Redistricting Commission and negotiate and report with any documents necessary to receive these resources;
4. Request the City Council Redistricting Commission and the LAUSD Redistricting Commission to prepare and present budgets to support their work program;
5. Instruct the City Clerk to provide necessary administrative support to the City Council Redistricting Commission and the LAUSD Redistricting Commission;
6. Instruct the Information Technology Agency with the CLA to prepare public outreach and meeting capabilities; and
7. Instruct the CLA to report on the status of any County, State, or federal legislation or administrative action that may affect the timing of completion of the Redistricting process.

BACKGROUND

Charter Reform in 1999 established that district boundaries for the City Council and LAUSD would be drawn by independent commissions (Commissions), which would then submit plans to the City Council for review and adoption. The plans prepared by the Commissions are advisory; the Council may amend the plans proposed by the Commissions or adopt entirely different plans.

These Charter provisions were first implemented in 2001 with the Commissions appointed by November 2001. They held numerous public hearings across the City and the LAUSD, both prior to and following the release of proposed district plans. They adopted final plans and submitted those plans to the City Council by March 2002. At that time, the City Council

established an Ad Hoc Committee on Redistricting to consider both plans, a process that included an additional series of public hearings across the City and LAUSD. The Council adopted final plans by July 1, 2002, the Charter-mandated deadline.

This same process was repeated for the 2011 Redistricting effort, with the exception that the Council considered the two Commission plans in the Council's Rules, Elections, and Intergovernmental Relations Committee rather than an Ad Hoc Committee.

The 2020 Redistricting effort, however, will be required to accommodate a different delivery schedule, with deadlines set by the State and County, as well as the Charter. Previously, the Redistricting process was driven only by the City Charter and the City's election calendar. However, as a result of Charter Amendments 1 and 2 approved by the voters in 2015, the City's municipal elections are now held in even-numbered years and consolidated with California State elections conducted by the Los Angeles County Registrar-Recorder. In 2019, the State moved its Primary election from the first Tuesday in June to the first Tuesday in March.

The effect of these changes is that the City's Redistricting process must accommodate State and County election dates, as well as City Charter requirements. As a result, the first election following the release of the 2020 Census will be held on March 8, 2022 and new boundaries must be in effect for that election. Finally, the Charter requires that the new boundaries be adopted no later than December 31, 2021.

Schedule

In order to redraw voting precincts, the Los Angeles County Registrar-Recorder has informed the City Clerk that the City must provide revised district boundaries for the City Council and LAUSD Board no later than October 6, 2021 to be effective for the March 8, 2022 State primary election. The State and the County will also be required to provide new district boundaries for Congress, the State Legislature, and the County Board of Supervisors by the same date. The State has already begun the California Redistricting Commission process.

The October 6, 2021, deadline is the key milestone for the City's Redistricting process. All steps leading to adoption of a final Redistricting ordinance are determined by working back from this date. The following schedule highlights the necessary steps to adopt final City Council and LAUSD Board district boundaries in a timely manner:

July 2020	Staff begin technical preparation (set up offices, etc.)
September 2020	Redistricting Commissioners appointed
October 2020	Commissioners begin to meet
April 2021	Commissions deliver their Redistricting proposals to Council
June 2021	Council adopts plans
September 2021	Council adopts final district ordinances

The last day to adopt the final ordinances would be September 24, 2021, with the provision of time for a second read of the ordinances on October 1, 2021. Attachment 1 provides the Charter language concerning City Council Redistricting. Attachment 2 provides the Charter language concerning LAUSD Board Redistricting.

State Law Governing Charter City Redistricting

State law provides guidelines for the development of boundaries in General Law and Charter cities that elect their councilmembers by district. These guidelines require public hearings, notices in languages other than English, and other similar criteria. State law recognizes that Charter cities may have criteria that guide Redistricting in that city, and gives priority to Charter requirements over State law on some of these criteria.

Of particular note is that State law provides that if council district boundaries are not approved by designated deadlines, then the superior court of the county in which the city is located shall prepare the district boundaries. As a result, if the City does not adopt City Council and LAUSD Board boundaries by December 31, 2021, then the Los Angeles Superior Court would be authorized to prepare those plans.

Schedule Under SB 970

The schedule above is based on existing election dates and the time required to provide revised City Council and LAUSD board districts in time for those elections. That schedule could be revised based on SB 970 (Umberg) which would move the State primary elections in non-presidential election years from March to June. If passed, the County would not need to receive redrawn district boundaries in October 2021, but rather in December 2021 or January 2022. This would provide more time to allow the Commissions and the Council to consider boundary revisions.

A revised schedule under SB 970, should it pass, would add time to the period under which the Commissions are able to develop recommendations following the release of the Census PL-94 population file, the key Census demographic file on which Redistricting will rely (as discussed below). With a June 2022 primary, the schedule would be revised as follows:

July 2020	Staff begin technical preparation (set up offices, etc.)
September 2020	Redistricting Commissioners appointed
October 2020	Commissioners begin to meet
June 2021	Commissions deliver their Redistricting proposals to Council
October 2021	Council adopts plans
December 2021	Council adopts final district ordinances

The Charter requires that the final plans be adopted no later than December 31, 2021. With the Council Winter recess in mind, the last day to adopt an ordinance under a scheduled revised by SB 970 would be a first read in the first week of December 2021, with time for a second read in the second week of December 2021. Such dates would be reviewed and confirmed once the Council's recess calendar for 2021 is approved.

SB 970 may not be passed until September 2020, if at all, so the Council should proceed as though the 2022 State primary election will occur in March, and then adjust the schedule when more information is known.

Delay in Census Data

On April 13, 2020, the Census Bureau reported that as a result of COVID-19, it suspended field operations for the 2020 Census and will not reopen field offices until June 1, 2020. They also presented a schedule to delay the delivery of apportionment data and Redistricting data by four months. This would mean that the City would not receive Census data (PL-94) to support the Redistricting process until as late as July 31, 2021. The Census Bureau has indicated that it would seek Congressional approval of these revised dates, but Congress has not yet acted on this matter.

This delay in receiving Census data would affect the ability of the Commissions to prepare plans and seek public input in a manner that allows the City Council to properly review and approve plans under the current schedule. Should the State pass SB 970, adequate time may be available to prepare the new district plans, but a delay in receiving Census data could affect the benefit provided by SB 970 if passed.

COVID-19 Considerations

Another factor that could affect the work of the Commissions and the Council are potential outcomes related to the COVID-19 pandemic. The Commissions are obligated to hold public meetings under the Brown Act and the Commissions have traditionally held their meetings in the community in order to attract greater local input. Depending on emergency orders in place at the time, the Commissions may have difficulty holding public meetings in the community. Further, the Commissions are quite large, with 21 members on the City Council Redistricting Commission and 15 members on the LAUSD Redistricting Commission. Holding remote meetings with such large commissions and obtaining public input would be challenging.

Finally, the Commissions could have some difficulty hiring staff and managing their workload if all work is done remotely. Staff will monitor orders related to COVID-19 and advise Council and Commissioners of any operations requirements that need to be addressed.

Departmental Support for the Commissions

Several City departments are required to provide support for the Redistricting process. The CLA provides initial coordinating support to both Commissions until they each hire an executive director who manages their work program. Following completion of the Commissions' work, the CLA provides additional support to the Council to complete approval of the plans.

The City Attorney will be involved throughout the Redistricting process to inform and advise the Commissions, and then the Council.

The City Clerk will be required to provide contracting and billing support to the Commissions. Each Commission will hire staff and contractors to provide services to implement the Commission's work program. The City Clerk provides assistance with City administrative processes, such as payroll or contracting.

The Information Technology Agency will be required to provide technology solutions, such as providing and servicing computers and supporting specialized Redistricting software application. They may also be required to support technology related to remote meetings.

The Bureau of Engineering will be required to prepare the metes-and-bounds description of each City Council and LAUSD district for the final ordinances to be presented to Council for approval.

Other City departments may be required to provide support as well. The Planning Department, for example, may need to provide data or geographic files to support analysis conducted by the Commissions.

In the past, only the City Clerk has required funding to support the additional workload resulting from providing support to the Redistricting Commissions.

Redistricting Process

The Redistricting process occurs in three distinct phases:

- Phase 1: The Commissions obtain community input and develop plans
- Phase 2: The Council considers the Commissions' recommendations and adopts final plans
- Phase 3: The City Attorney and Bureau of Engineering prepare ordinances to effectuate the adopted plans

The remainder of this report will provide details related to the requirements to implement each phase.

PHASE 1: COMMISSION PROCESS

Appointments

The Charter provides that each City Council member shall appoint one member to the City Council Redistricting Commission (Council Commission), with the exception of the Council President who shall appoint two members. The Mayor shall appoint three members, and the City Attorney and City Controller each shall appoint one member. In all, the Commission will be comprised of 21 members.

The LAUSD Redistricting Commission (LAUSD Commission) is comprised of 15 members. Each member of the Board of Education shall appoint one member. The President of the City Council and the Mayor shall each appoint four members. One commissioner appointment each by the Council President and Mayor must be a resident of the LAUSD but not a resident of the City. This is to ensure that other jurisdictions served by the LAUSD are represented on the LAUSD Commission.

Budget

Each Commission hires its own staff, including an executive director to lead their work program. The offices established to support each Commission require computers, equipment and furniture, software, and other supplies. In addition, each Commission retains consultants to provide

specialized studies and other services, as well as to draw boundaries. In addition, the Commissions hold public hearings across the City, incurring costs associated with facility rental.

In 2001, both commissions shared space that was located in a local, private office building. Costs were associated in leasing the space, installing telecommunications systems, and providing furnishings. In 2011, office space was available in a City facility that has telecommunications systems and furniture available, reducing costs by several thousand dollars. This space will be available for the 2021 Commissions.

In 2011, the Council allocated \$1.5 million to cover all costs for both Commissions. In previous Redistricting processes, the LAUSD provided funding to support the LAUSD Redistricting Commission. Staff should be directed to pursue financial support from LAUSD again for the 2021 Redistricting process.

Upon hiring an executive director, each Commission should prepare a budget for their work program, to be submitted to the Council for review and approval.

The Proposed 2020-2021 Budget does not currently include an allocation for Redistricting costs.

Staffing

The first responsibility of each Commission will be to hire an Executive Director to manage the Commissions' work efforts. The Commissions and their directors will then hire staff necessary, within budgetary capacity, to conduct the public hearings and data analysis required to prepare a district boundary plan. The Charter clearly states that all positions with the Commissions are exempt.

Census Data Trigger

The Charter states that the Commissions "shall be appointed no later than the date by which the Census Bureau is to release decennial census data." It directs that new Commissions shall "begin the Redistricting process at any time after the necessary data are obtained from the most recent Federal Census." These statements, however, are not specific enough to designate a time when Redistricting should start. The Census Bureau will release several data files throughout 2021, and the Charter is not specific as to which is the milestone for the initiation of Redistricting.

The two key Census files that are used in the typical Redistricting process are the PL-94 file, which will be released in March 2021 if not altered by Congress. This file contains ethnicity and household information data, with very limited detail. This data is provided at the census tract and census block level. The Summary File 1 (SF 1) database is far more robust, including detailed data on a wider range of demographic factors such as families, housing, age, sex, and other important socio-demographic factors. This file will be released too late to inform the City's Redistricting process.

Finally, American Community Survey (ACS) data are released annually in December. This data file provides information that was formerly collected on the Census Bureau's "Long Form." It provides socio-demographic data well beyond that derived from the 2020 Census "Short Form." The ACS is a continuous survey of the national population, providing rolling averages on a wide range of socio-demographic characteristics such as sex, age, place of birth, geographic mobility,

employment, means of transportation, household type, education, income, and housing tenure. The next release of ACS data is anticipated in December 2020.

As a result of the deadline set by the Los Angeles County Registrar-Recorder, however, it is necessary to form the Commissions before any 2020 Census data is released. The actual Commission plans will then be based on the PL-94 file, as well as the ACS data released in December 2020 and any other data the Commissioners deem helpful. If release of the federal Census data is delayed from March 2021 to July 2021, the CLA and City Attorney will need to review the calendar and report on any impacts on the Redistricting process and actions necessary to comply with local, State, and federal law.

Additional Data

Many City, County, and State databases and geographic files will be needed to inform the Redistricting process as well. Key among these are the Neighborhood Council boundaries, Planning Department Community Plans, and Los Angeles Police Department and Los Angeles Fire Department areas. Service area boundaries and socio-demographic data available from the LAUSD will be needed as well. These data sets and geographies are useful in defining communities of interest.

PHASE 2: COUNCIL PROCESS

Once the Commissions approve district plans, they transmit reports to the City Council describing their findings and recommendations. The Council is then responsible for considering these recommendations and adopting final plans.

As noted previously, the 2001 plans were reviewed by an Ad Hoc Committee on Redistricting, while the 2011 plans were reviewed by the Rules, Elections, and Intergovernmental Relations Committee. The Council is not constrained in how it may conduct its review of the recommended plans and can structure its review as it sees fit.

When the Council receives recommendations from the Commissions, staffing support will be provided by the CLA. Additional support would be provided by the City Attorney and any other department as needed. The Council process will rely on the same data and software used by the Commissions.

In both 2001 and 2011, the Council committees held public hearings to receive testimony from the public concerning the recommendations of the Redistricting Commissions. In 2001, the Ad Hoc Committee held one hearing in the City of Bell, which is located within the LAUSD, in order to receive additional testimony concerning the LAUSD Board districts. It should be noted that the Council Committee may structure its meeting process as it chooses.

The Council must adopt a plan before its summer recess in 2021, which occurs in early July, unless the calendar is adjusted because of SB 970. This will ensure that the City Attorney and Bureau of Engineering can prepare the necessary ordinances to implement the adopted plans. These ordinances are very technical, as discussed below, and require time to prepare accurately.

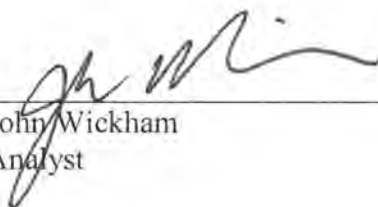
PHASE 3: ORDINANCE

The Charter requires that the City Council and LAUSD Board districts be established by ordinance. As such, once Council adopts a final plan, the City Attorney is charged with preparing ordinances to effectuate those plans.

The primary component of the Redistricting ordinances are metes-and-bounds descriptions of every district. This is a detailed text naming every key street, landmark, or other geographic marker comprising the district boundary. The Bureau of Engineering is responsible for preparing this text. Due to the demand for accuracy and the complexity of preparing this text, the Bureau has typically required three months to prepare the text for this ordinance. In order to meet the October 6, 2021, deadline set by the Los Angeles County Registrar-Recorder, the Bureau of Engineering should be engaged sooner in the Redistricting process than in previous years and prepared to complete the metes-and-bounds text in a timely manner. In addition, the CLA will assist the Bureau in preparing the metes-and-bounds.

Once complete, the City Attorney would transmit the ordinances to Council for final consideration. As with all ordinances, approval by unanimous vote of all the members of the Council present, provided there is not less than three-fourths of all the members present, is required for passage on first hearing. Otherwise, the ordinance would be held over for a second reading one week later.

Unlike most ordinances, however, the Charter provides that the Redistricting ordinances are effective immediately upon passage.



John Wickham
Analyst

Attachment I Charter Section 204
Attachment II Charter Section 802

**ATTACHMENT I
CHARTER SECTION 204**

Sec. 204. Election of City Council Members; Redistricting.

- (a) Redistricting by Ordinance. Every ten years, the Council shall by ordinance redraw district lines to be used for all elections of Council members, including their recall, and for filling any vacancy in the office of member of the Council, after the effective date of the Redistricting ordinance. Districts so formed shall each contain, as nearly as practicable, equal portions of the total population of the City as shown by the Federal Census immediately preceding the formation of districts.
- (b) Redistricting Commission. There shall be a Redistricting Commission to advise the Council on drawing of Council district lines. The Commission members shall be appointed in the following manner: one by each Council member except that the Council President shall appoint two members, three by the Mayor, one by the City Attorney, and one by the Controller. No City officer or employee shall be eligible to serve on the Commission. The Redistricting Commission shall appoint a director and other personnel, consistent with budgetary approval, which positions shall be exempt from the civil service provisions of the Charter.
- (c) Redistricting Process. The Redistricting Commission shall be appointed no later than the date by which the Census Bureau is to release decennial census data. A new Commission shall be appointed to advise the Council prior to each subsequent Redistricting. The Commission shall begin the Redistricting process at any time after appointment, but no later than June 1, 2021, and each subsequent tenth anniversary of that date. The Commission shall seek public input throughout the Redistricting process. The Commission shall present its proposal for Redistricting to the Council no later than a date prescribed by ordinance.

The Council shall adopt a Redistricting ordinance no later than December 31, 2021, and each subsequent tenth anniversary of that date. Nothing in this section shall prohibit the Council from Redistricting with greater frequency provided that districts so formed each contain, as nearly as practicable, equal portions of the total population of the City as shown by the Federal Census immediately preceding the formation of districts or based upon other population reports or estimates determined by the Council to be substantially reliable.

- (d) Criteria for Redistricting. All districts shall be drawn in conformance with requirements of state and federal law and, to the extent feasible, shall keep neighborhoods and communities intact, utilize natural boundaries or street lines, and be geographically compact.
- (e) Effect of Redistricting on Incumbents. No change in the boundary or location of any district by Redistricting shall operate to abolish or terminate the term of office of any member of the Council prior to expiration of the term of office for which the member was elected.

- (f) Annexation or Consolidation. Any territory annexed to or consolidated with the City shall, prior to or concurrently with completion of the proceedings therefor, be added to an adjacent district or districts by the Council by ordinance, which addition shall be effective upon completion of the annexation or consolidation proceedings notwithstanding any other provision of the Charter to the contrary.
- (g) Terms. The terms of office for those members of the Council elected from odd-numbered districts shall commence during each fourth anniversary of the year 1997 and for the members elected from even-numbered districts shall commence during each fourth anniversary of the year 1999, except as provided in Section 205(b) and until the year 2020. Beginning in the year 2020, the terms of office for those members of the Council elected from even-numbered districts shall commence during each fourth anniversary of the year 2020 and for the members elected from odd-numbered districts shall commence during each fourth anniversary of the year 2022.

SECTION HISTORY

Amended by: Charter Amendment 1, approved March 3, 2015, effective April 2, 2015; Subsec. (c), Charter Amendment E, approved November 6, 2018, effective December 14, 2018.

ATTACHMENT II
CHARTER SECTION 802

Sec. 802. Board of Education Redistricting.

- (a) Redistricting by Ordinance. Every ten years, the Council shall by ordinance redistrict the Los Angeles Unified School District into seven districts designated in the ordinance by numbers from one to seven, inclusive. Those districts shall be used for all elections of members of the Board of Education, including their recall, and for filling any vacancy in the office of member of the Board of Education, after the effective date of the ordinance and until new districts are established.

- (b) Redistricting Commission. There shall be a Redistricting Commission to advise the Council on drawing of Board district lines. The Commission members shall be appointed in the following manner: one by each member of the Board of Education, four by the Council President, and four by the Mayor. Notwithstanding the provision of Section 501(d), one of the Council President's appointees, and one of the Mayor's appointees, must reside within the Los Angeles Unified School District but outside the limits of the City. No officer or employee of the School District shall be eligible to serve on the Commission. The Redistricting Commission shall appoint a director and other personnel, consistent with budgetary approval, which positions shall be exempt from the civil service provisions of the Charter.

- (c) Redistricting Process. The Redistricting Commission shall be appointed before the date by which the Census Bureau is to release the decennial census data. A new Commission shall be appointed to advise the Council prior to each subsequent Redistricting. The Commission shall begin the Redistricting process at any time after appointment, but no later than June 1, 2021, and each subsequent tenth anniversary of that date. The Commission shall seek public input throughout the Redistricting process. The Commission shall present its proposal for Redistricting to the Council no later than a date prescribed by ordinance.

The Council shall adopt a Redistricting ordinance no later than December 31, 2021, and each subsequent tenth anniversary of that date. Nothing in this section shall prohibit the Council from Redistricting with greater frequency provided that districts so formed each contain, as nearly as practicable, equal portions of the total population of the Los Angeles Unified School District as shown by the Federal Census immediately preceding the formation of districts or based upon other population reports or estimates as may be determined by the Council to be substantially reliable.

- (d) Criteria for Redistricting. All districts shall be drawn in conformance with the requirements of state and federal law and to the extent feasible shall keep neighborhoods and communities intact, utilize natural boundaries or street lines, be geographically compact, and conform to high school attendance zones.

- (e) Effect of Redistricting on Incumbents. No change in the boundary or location of any district by Redistricting shall operate to abolish or terminate the term of office of any member of the Board of Education prior to expiration of the term of office for which that member was elected.
- (f) Annexation or Consolidation. Territory added to the Los Angeles Unified School District after the adoption of a districting ordinance shall be added to an adjacent and contiguous district or districts by the Council by ordinance.
- (g) Terms. Members of the Board of Education shall hold their office for a term of four years except as provided in Section 806. The terms of office of those Board members elected from odd-numbered districts shall commence during each fourth anniversary of 1979, and for the members elected from even numbered districts shall commence during each fourth anniversary of 1981, except as provided in Section 806 and until the year 2020. Beginning in the year 2020, the terms of office of those Board members elected from odd-numbered districts shall commence during each fourth anniversary of the year 2020 and for the members elected from even-numbered districts shall commence during each fourth anniversary of the year 2022. No person may serve more than three terms of office as a member of the Board of Education. This limitation on the number of terms of office shall not apply to any unexpired term to which a person is elected or appointed if the remainder of the term is less than one-half of the full term of office. The limitation on the number of terms of office shall apply only to terms of office that begin on or after March 1, 2007.

SECTION HISTORY

Amended by: Subsec. (g), Charter Amendment L, approved March 6, 2007, effective April 4, 2007; Charter Amendment 1, approved March 3, 2015, effective April 2, 2015; Charter Amendment 2, approved March 3, 2015, effective April 2, 2015; Subsec. (c), Charter Amendment E, approved November 6, 2018, effective December 14, 2018; Subsec. (c), Charter Amendment EE, approved November 6, 2018, effective December 14, 2018.